

UNITED STATES DISTRICT COURT
FOR THE DISTRICT OF COLUMBIA

ROBERT B. BERGDAHL,)	
)	
Plaintiff,)	
)	
v.)	Civil Action No. 21-418 (RBW)
)	
UNITED STATES OF AMERICA,)	
)	
Defendant.)	

MEMORANDUM OPINION

The plaintiff, Robert B. Bergdahl, brings this civil action against the defendant, the United States of America, seeking collateral review of his conviction by a general court-martial, see Amended Complaint for Declaratory and Injunctive Relief (“Am. Compl.”) at 1, ECF No. 3, pursuant to the Due Process Clause of the Fifth Amendment of the United States Constitution, see id. ¶ 1; the Rules for Courts-Martial (“R.C.M.”) 104(a)(1) and 902, see id.; and “Rule 2.11 of the binding Rules of Judicial Conduct for Army Trial and Appellate Judges[,]” id. Currently pending before the Court are (1) the Defendant’s Motion to Dismiss (“Def.’s Mot.” or the “defendant’s motion”), ECF No. 16, and (2) the Plaintiff’s Cross-Motion for Summary Judgment (“Pl.’s Mot.” or the “plaintiff’s motion”), ECF No. 18. Upon careful consideration of the parties’ submissions,¹ the Court concludes for the following reasons that it must grant in part and deny in

¹ In addition to the filings already identified, the Court considered the following submissions in rendering its decision: (1) the Defendant’s Memorandum of Points and Authorities in Support of Defendant’s Motion to Dismiss the Amended Complaint (“Def.’s Mem.”), ECF No. 16-1; (2) the Plaintiff’s Opposition to Defendant’s Motion to Dismiss and Memorandum in Support of Cross-Motion for Summary Judgment (“Pl.’s Mem.”), ECF No. 17; (3) the Plaintiff’s Statement of Material Facts (“Pl.’s Facts”), ECF No. 18-1; (4) the Defendant’s Combined Reply in Support of Its Motion to Dismiss and Opposition to Plaintiff’s Summary Judgment Motion (“Def.’s Reply”), ECF No. 21; (5) the Defendant’s Response to Plaintiff’s Statement of Material Facts (“Def.’s Resp. to Pl.’s Facts”), ECF No. 21-4; and (6) the Plaintiff’s Reply to Defendant’s Opposition to Cross-Motion for Summary Judgment (“Pl.’s Reply”), ECF No. 23.

part the defendant's motion to dismiss and grant in part and deny in part the plaintiff's motion for summary judgment.

I. BACKGROUND

A. Legal Framework

“In the exercise of its authority over the armed forces, Congress has long provided for specialized military courts to adjudicate charges against service members.” Ortiz v. United States, ___ U.S. ___, 138 S. Ct. 2165, 2170 (2018). These courts “form[] part of an integrated ‘court-martial system’ that closely resembles civilian structures of justice.” Id. Under the Uniform Code of Military Justice (“UCMJ”), a general court-martial may be “convened” against a service member by any of the authorities set forth in 10 U.S.C. § 822, including “the President of the United States[,]” “the Secretary of Defense[,]” and any of the statutorily designated “commanding officer[s.]” 10 U.S.C. § 822(a). Once charges are brought by a convening authority, “[a] military judge shall be detailed to . . . [preside over the] court-martial[,]” id. § 826(a), which consists of “an officer-led tribunal . . . [tasked with] determin[ing] the service member’s] guilt or innocence and levy[ing] appropriate punishment, up to lifetime imprisonment or execution[,]” Ortiz, 138 S. Ct. at 2171 (citing 10 U.S.C. §§ 816, 818). The service member, “knowing the identity of the military judge and after consultation with defense counsel, [may] request[] . . . a court composed of a military judge alone[.]” 10 U.S.C. § 816(b)(3).

An adverse decision issued against a member of the military as part of a court-martial proceeding is subject to multiple levels of judicial review. First, a service member may appeal a “judgment of a court-martial . . . that includes a finding of guilty[,]” id. § 866(b)(1)(A), to a “Court of Criminal Appeals [(‘CCA’)] which shall be composed of one or more panels, and each such panel shall be composed of not less than three appellate military judges[,]” id. § 866(a)(1).

The decision of the CCA may then be appealed to the United States Court of Appeals for the Armed Forces (“CAAF”). See id. § 867(a)(3) (“The [CAAF] shall review the record in . . . all cases reviewed by a [CCA] in which, upon petition of the accused and on good cause shown, the [CAAF] has granted a review.”). Following the CAAF’s review, the Supreme Court of the United States “possesses statutory authority to step in afterward . . . by writ of certiorari[.]” Ortiz, 138 S. Ct. at 2171 (citing 28 U.S.C. § 1259). Finally, a service member may collaterally attack his or her court-martial conviction in a federal district court, regardless of whether the service member is in custody. See Schlesinger v. Councilman, 420 U.S. 738, 745 (1975) (ruling that the district court’s power to preside over collateral attacks of court-martial convictions was not limited to proceedings for writs of habeas corpus).

B. Factual & Procedural Background

In this case, the plaintiff “is a soldier in the U.S. Army[.]” Am. Compl. ¶ 3, who was stationed in Afghanistan in 2009, when the events that resulted in his court-martial began, see Pl.’s Facts ¶ 6; Def.’s Resp. to Pl.’s Facts ¶ 6.

1. The Plaintiff’s Capture by the Taliban and Return to the United States

“Around midnight on June 29, 2009, the plaintiff left [his post] without authority . . . to hike overland to Sharana[.]” Pl.’s Facts ¶ 7; see Def.’s Resp. to Pl.’s Facts ¶ 7, “hop[ing] to report [what he alleged were] unit leadership issues that he believed to be severe and life-threatening, to a general officer[.]” Pl.’s Facts ¶ 11; see Def.’s Resp. to Pl.’s Facts ¶ 11. “Before he could reach Sharana, the plaintiff was abducted by members of the Haqqani network, a group of guerrilla fighters loosely affiliated with the Taliban.” Pl.’s Facts ¶ 15; see Def.’s Resp. to Pl.’s Facts ¶ 15. The plaintiff was subsequently “held captive by the enemy for five years under ‘abominable’ and ‘brutal’ conditions.” Pl.’s Facts ¶ 16; see Def.’s Resp. to Pl.’s Facts ¶ 16. Throughout the course of his captivity, he “complied with the Code of Conduct for Members of

the Armed Forces of the United States[.]”² Pl.’s Facts ¶ 19; see Def.’s Resp. to Pl.’s Facts ¶ 19, and tried to escape multiple times, see Pl.’s Facts ¶¶ 20–22, 24–26; Def.’s Resp. to Pl.’s Facts ¶¶ 20–22, 24–26. After enduring prolonged and severe torture for approximately five years in captivity, “[t]he plaintiff was returned to United States control on May 31, 2014, as part of a prisoner exchange involving five Taliban leaders who were being detained [by the United States] at Guantánamo Bay, Cuba.” Pl.’s Facts ¶ 35; see Def.’s Resp. to Pl.’s Facts ¶ 35. Upon his return to the United States, “the plaintiff provided significant intelligence to the Army[.]” Pl.’s Facts ¶ 36; see Def.’s Resp. to Pl.’s Facts ¶ 36, which “was later incorporated into Army training programs[.]” Pl.’s Facts ¶ 38; see Def.’s Resp. to Pl.’s Facts ¶ 38.

2. The Plaintiff’s Court-Martial

On March 25, 2015, the U.S. Army brought charges against the plaintiff. See Pl.’s Mem., Exhibit (“Ex.”) 28 (Charge Sheet) at 31–32, ECF No. 17-11. And, from 2015 to 2017, “the Army prosecuted the plaintiff before a general court-martial at Fort Bragg, North Carolina, on charges of desertion and misbehavior before the enemy.” Pl.’s Facts ¶ 46; see Def.’s Resp. to Pl.’s Facts ¶ 46. “The court-martial was convened by an Army general in charge of U.S. Army Forces Command[.]” Pl.’s Facts ¶ 48; see Def.’s Resp. to Pl.’s Facts ¶ 48.

² Article III of the Code of Conduct for Members of the Armed Forces of the United States provides that a prisoner of war must “continue to resist by all means available[.] . . . make every effort to escape and aid others to escape[.] . . . [and] accept neither parole nor special favors from the enemy.” Art. III, Code of Conduct for Members of the Armed Forces of the United States, Exec. Order No. 10,631, 20 Fed. Reg. 6,057 (Aug. 17, 1955). Article IV of the Code provides that a prisoner of war must “keep faith with [his or her] fellow prisoners . . . [and] give no information or take part in any action which might be harmful to [his or her] comrades.” Art. IV, Code of Conduct for Members of the Armed Forces of the United States. And, Article V of the Code provides that a prisoner of war must, “[w]hen questioned, . . . give name, rank, service number, and date of birth[.] . . . evade answering further questions to the utmost of [his or her] ability[.] . . . [and] make no oral or written statements disloyal to [his or her] country and its allies or harmful to their cause.” Art. V, Code of Conduct for Members of the Armed Forces of the United States, as amended by Exec. Order No. 12,017, 42 Fed. Reg. 57,941 (Nov. 3, 1977).

i. The Plaintiff's First and Second Unlawful Command Influence Motions

During the plaintiff's court-martial proceedings, he filed three motions to dismiss alleging unlawful command influence, which were all denied. See Def.'s Mot., Ex. 5 (Findings of Fact, Conclusions of Law and Ruling – Defense Motion to Dismiss and, in any Event, to Limit the Sentence That May be Adjudged to No Punishment (“1st UCI Ruling”)) at 1, ECF No. 16-17; id., Ex. 8 (Findings of Fact, Conclusions of Law and Ruling – Defense Motion to Dismiss for Unlawful Command Influence (“2d UCI Ruling”)) at 1, ECF No. 16-20; id., Ex. 11 (Findings of Fact, Conclusions of Law and Ruling – Defense Renewed Motion to Dismiss for Unlawful Command Influence (“3d UCI Ruling”)) at 1, ECF No. 16-23. One of the plaintiff's allegations of unlawful command influence “ar[ose] from words and deeds of [now-deceased]Senator [John] McCain and two ar[ose] from words and deeds of former President [Donald] Trump.” Am. Compl. ¶ 32.

At the time of the plaintiff's court-martial, Senator McCain was the Chairman of the Senate Armed Services Committee. See Pl.'s Facts ¶ 75; Def.'s Resp. to Pl.'s Facts ¶ 75. “Three days after the plaintiff's return from captivity, Senator McCain . . . announced his displeasure with the prisoner exchange negotiated by the Obama administration[,]” Pl.'s Facts ¶ 76; see Def.'s Resp. to Pl.'s Facts ¶ 76, stating, ““this decision to bring [the plaintiff] home[—]and we applaud that he is home[—]is ill-founded . . . [I]t is a mistake, and it is putting lives of American servicemen and wom[e]n at risk. And that to me is unacceptable[,]” Pl.'s Facts ¶ 76 (first and fifth alterations in original); see Def.'s Resp. to Pl.'s Facts ¶ 76. Furthermore, after an Army general “who had conducted an extensive investigation and interviewed the plaintiff at length testified that confinement ‘would be inappropriate[,]’” Pl.'s Facts ¶ 82; see Def.'s Resp. to Pl.'s Facts ¶ 82, and “recommend[ed] [] a special court-martial not empowered to impose a jail sentence or punitive discharge[,]” Pl.'s Facts ¶ 83; see Def.'s Resp. to Pl.'s Facts ¶ 83, McCain

stated, “[i]f it comes out that [the plaintiff] has no punishment, we’re going to have to have a hearing in the Senate Armed Services Committee,’ adding that the plaintiff . . . ‘is clearly a deserter[,]” Pl.’s Facts ¶ 83; see Def.’s Resp. to Pl.’s Facts ¶ 83. Thus, the plaintiff

move[d] th[e] [military c]ourt to dismiss the charges against [him] with prejudice because Senator John McCain and Mr. Steve Barney (General Counsel to the Senate Armed Services Committee ([‘]SASC[’])) made public and other comments indicating that [the plaintiff] was a deserter and that if he wasn’t court-martialed and sent to jail the SASC would hold hearings to determine why.

Def.’s Mot., Ex. 5 (1st UCI Ruling) ¶ 1. However, the military judge presiding over the plaintiff’s court-martial denied the motion, concluding that even if Senator McCain were subject to Article 37, under the provision of the UCMJ governing unlawful command influence, no actual unlawful command influence³ existed because “the executive, not the legislative branch, has civilian command authority over the military” and “no member of congress, not even the Chairman of the SASC, holds command authority over the military.” Id., Ex. 5 (1st UCI Ruling) ¶ 11. Furthermore, the military judge concluded that no apparent unlawful command influence⁴ existed because “[n]o reasonable member of the public knowing that Senator McCain has absolutely no command authority or color of command authority over [the plaintiff’s] court-martial . . . could ever reasonably conclude that the proceedings were unfair—no matter what he said or did.” Id., Ex. 5 (1st UCI Ruling) ¶ 12.

³ The military judge noted that “[unlawful command influence] can occur in one of two ways[:] either through [(1) [a]ctual [unlawful command influence] or [(2) apparent [unlawful command influence].” Def.’s Mot., Ex. 5 (1st UCI Ruling) ¶ 4. Furthermore, the military judge generally defined actual unlawful command influence as “cover[ing] a multitude of situations in which superiors have unlawfully controlled the actions of subordinates in the exercise of their duties under the UCMJ.” Id., Ex. 5 (1st UCI Ruling) ¶ 4 (quoting United States v. Hamilton, 41 M.J. 32, 36 (C.M.A. 1994)).

⁴ The military judge noted that “even if there is no actual [unlawful command influence], there may still be apparent [unlawful command influence.]” Def.’s Mot., Ex. 5 (1st UCI Ruling) ¶ 4. And, in determining whether there is apparent unlawful command influence, “the focus must be on the ‘perception of fairness in the military justice system as viewed through the eyes of a reasonable member of the public[,]” i.e., “whether an ‘objective, disinterested observer fully informed of all the facts and circumstances would harbor a significant doubt about the fairness of the proceeding.” Id., Ex. 5 (1st UCI Ruling) ¶ 4 (quoting United States v. Lewis, 63 M.J. 405, 416 (C.A.A.F. 2006)).

As to the plaintiff's second unlawful command influence motion, which concerned comments made by former President Trump, "[b]efore and during the 2016 presidential campaign, candidate [] Trump repeatedly vilified the plaintiff, describing him as a traitor at numerous rallies, and suggesting, among other things, that he be executed." Pl.'s Facts ¶ 90; see Def.'s Resp. to Pl.'s Facts ¶ 90. Specifically, prior to the plaintiff's filing of his first unlawful command influence motion, former President Trump "asserted[that the plaintiff] 'went to the other side' and 'negotiated with terrorists[,]'" Pl.'s Facts ¶ 91; see Def.'s Resp. to Pl.'s Facts ¶ 91, and that the plaintiff "was 'the worst,' 'no good,' '[a] bum,' a 'whack job,' '[a] piece of garbage,' a 'son of a bitch,' and 'a very bad person who killed six people[,]'" Pl.'s Facts ¶ 92; see Def.'s Resp. to Pl.'s Facts ¶ 92. Former President Trump further stated that "deserters used to be shot, implying and at times saying outright that the plaintiff deserved the death penalty[,]'" Pl.'s Facts ¶ 94; see Def.'s Resp. to Pl.'s Facts ¶ 94, and in the context of these types of remarks, "pantomimed executions by rifle and pistol shot, complete with sounds effects[,]'" Pl.'s Facts ¶ 95; see Def.'s Resp. to Pl.'s Facts ¶ 95. Thus, the plaintiff "move[d] th[e] [military c]ourt to dismiss the charges against him because" former President Trump, then

a candidate for President of the United States, . . . made numerous public comments describing him as a deserter, a traitor, responsible for the death of five or six soldiers and many other similar comments disparaging of the [plaintiff] personally as well as expressing an opinion about his guilt and promising that, if the accused didn't get jail time and [former President] Trump were elected President, he would review the case.

Def.'s Mot., Ex. 8 (2d UCI Ruling) ¶ 1. However, the military judge presiding over the plaintiff's court-martial denied the motion, concluding that even though "[former President] Trump's comments were disturbing and disappointing[,] [] they do not rise to the level of 'some evidence' [of unlawful command influence] required for the [plaintiff] to meet his initial burden [of proof,]" namely because "the statements of a private citizen, even if running for President,

cannot be unlawful command or influence.” *Id.*, Ex. 8 (2d UCI Ruling) ¶ 11. Furthermore, the military court opined that “[a]ssuming, for the sake of argument, that the [plaintiff] ha[d] met [his] initial burden,” the government still met its burden to prove beyond a reasonable doubt that there was no [unlawful command influence] or that any [unlawful command influence] w[ould] not taint [the plaintiff’s] proceedings.” *Id.*, Ex. 8 (2d UCI Ruling) ¶ 12. Specifically, the military court stated that “[i]t is simply not logical, meaning reasonable, to conclude that because [former President Trump] made those statements when he was running for office in a heated and contentious campaign, now that he is President, the [plaintiff] cannot possibly receive a fair trial” because “[t]he reasonable observer would know that his comments were typical campaign rhetoric[.]” *Id.*, Ex. 8 (2d UCI Ruling) ¶ 13. But, “recogniz[ing] that this is an unusual case, perhaps unique in all the annals of justice,” the military judge “require[d] the parties to submit a member’s questionnaire on these issues which w[ould] be provided to the members well in advance of trial and returned for review by the parties well prior to voir dire[.]” and “allow[ed] very liberal voir dire on this topic.” *Id.*, Ex. 8 (2d UCI Ruling) ¶ 15.

ii. The Plaintiff’s Third Unlawful Command Influence Motion

“On October 16, 2017, without waiving his [unlawful command influence] claims and without a pretrial agreement, the plaintiff pleaded guilty to misbehavior before the enemy and a one-day desertion[.]” Pl.’s Facts ¶ 60; *see* Def.’s Resp. to Pl.’s Facts ¶ 60. “Shortly thereafter on that same day, former President Trump[.]” who had since taken office as President,

stated, in the course of a Rose Garden news conference with then[-]Senate Majority Leader Mitch McConnell: “Well, I can’t comment on [the plaintiff] because he’s—as you know, they’re—I guess he’s doing something today, as we know. And he’s also—they’re setting up sentencing, so I’m not going to comment on him. But I think people have heard my comments in the past.”

Pl.’s Facts ¶ 103; *see* Def.’s Resp. to Pl.’s Facts ¶ 103.

“On October 17, 2017, the plaintiff filed a renewed [unlawful command influence] motion based on the Rose Garden remarks that ratified former President Trump’s disparaging pre-Inauguration comments about him.” Pl.’s Facts ¶ 104; see Def.’s Resp. to Pl.’s Facts ¶ 104. After the plaintiff filed this motion, the military judge presiding over the plaintiff’s court-martial allowed the parties the opportunity to ask him individual voir dire questions. See generally Def.’s Mot., Ex. 1 (Record of Trial (“Trial Tr.”)) at 1723:7–1725:1, ECF Nos. 16-4–16-12. The military judge was asked, “prior to the defense filing, were you aware of any comments made by the [P]resident regarding this case since his election?” Id., Ex. 1 (Trial Tr.) at 1723:10–11. The military judge represented that he “never saw any of the comments [former President Trump] made during his election—during his campaign” and that he “didn’t see these comments or hear them until the defense filed their motion.” Id., Ex. 1 (Trial Tr.) at 1723:12–14. He further stated that he “ha[d] purposely avoided any news or—printed or otherwise, of this—any coverage of this case[,]” that he “just d[idn]’t want to expose [him]self to it[,]” and that he “had no idea that the [P]resident had said anything until” the plaintiff’s motion was submitted. Id., Ex. 1 (Trial Tr.) at 1723:15–19. The government then asked the military judge, “Is there anything about the knowledge that you’ve now gained, as a result of reading that filing, that makes you believe that you would be unable to sit impartially and fairly as the military judge in this case?” Id., Ex. 1 (Trial Tr.) at 1723:20–1724:2. The military judge responded:

No. I’m what’s referred to as a terminal Colonel, which means I’m not going anywhere but the retirement pastures. And that’s in almost a year from now.

I have never aspired to any rank. I did aspire to be a military judge [thirteen] years ago; but since accepting that posting or assignment, I have recognized that that, in the modern [Judge Advocate General (‘JAG[’])] Corps, pretty much, meant that I was going to stay at the rank I was, which at the time was Lieutenant Colonel. So I was actually a little bit surprised to be promoted to Colonel. And when that happened, I knew obviously that any general officer rank was beyond my reach and, quite frankly, nothing I ever aspired to.

So that's a long way of saying, "No, no effect on me whatsoever." I don't expect to go anywhere but back home as soon as the Army is done with me in a year.

Id., Ex. 1 (Trial Tr.) at 1724:3–16.

The military judge denied the plaintiff's third unlawful command influence motion on October 30, 2017. See Pl.'s Facts ¶ 109; Def.'s Resp. to Pl.'s Facts ¶ 109. Specifically, the military court concluded that the plaintiff had "met [his] initial burden of providing some evidence, beyond mere speculation that [unlawful command influence] exists[.]" Def.'s Mot., Ex. 11 (3d UCI Ruling) ¶ 6(a), and that "the government [] failed to prove beyond a reasonable doubt that the comments do not constitute [unlawful command influence,]" id., Ex. 11 (3d UCI Ruling) ¶ 6(b). However, the court found that the government

met [its] burden to prove beyond a reasonable doubt that the [unlawful command influence] has not and will not place an intolerable strain on the public's perception of the military justice system and that an objective, disinterested observer, fully informed of all the facts and circumstances, would not harbor a significant doubt about the fairness of the proceedings.

Id., Ex. 11 (3d UCI Ruling) ¶ 6(c) (capitalizations omitted) (underline added); see id., Ex. 11 (3d UCI Ruling) ¶ 6(c) ("I, the military judge in this case, am the sole sentencing authority[and t]he evidence establishes beyond a reasonable doubt that I am uninfluenced by the President's comments and more importantly, that I hold no fear of any repercussions from anyone if they do not agree with my sentence in this case. As their affidavits make clear, the same is true of [General] Abrams and [Colonel] Berry with respect to their respective post-trial duties in this case."). The military judge further stated that he would "consider the President's comments as mitigation evidence as [he] arrive[d] at an appropriate sentence in this case" and "require anyone involved in any way in the exercise of discretion in any post-trial aspect of this case to read [an

October 20, 2017] statement [issued by] the White House Press Office before they exercise that discretion[.]”⁵ *Id.*, Ex. 11 (3d UCI Ruling) ¶ 6(d).

“On November 3, 2017, the military judge sentenced the plaintiff to a dishonorable discharge, reduction to the lowest enlisted pay grade, and forfeiture of \$10,000 in pay and allowances.” Pl.’s Facts ¶ 62; *see* Def.’s Resp. to Pl.’s Facts ¶ 62.

3. The Plaintiff’s Appeal to the U.S. Army Court of Criminal Appeals (“Bergdahl I”)

Following the imposition of his sentence, the plaintiff appealed his conviction to the U.S. Army Court of Criminal Appeals (“ACCA”) and “[b]y a 2-1 vote, the . . . [ACCA] thereafter affirmed the findings of guilt and the sentence.” Am. Compl. ¶ 23 (citing United States v. Bergdahl (“Bergdahl I”), 79 M.J. 512 (Army Ct. Crim. App. 2019)). First, the ACCA “disagree[d] with the military judge as to his conclusions regarding whether Senator McCain was subject to the UCMJ for Article 37 purposes[,]” but because Senator McCain was a military retiree, it “agree[d] with [the military judge’s] conclusion that there was no evidence of unlawful command influence.” Bergdahl I, 79 M.J. at 522. Second, the ACCA agreed with the military judge that, with regard to former President Trump’s comments made while a presidential candidate, he was not subject to Article 37 of the UCMJ and his comments did not create apparent unlawful command influence because he was a private citizen at the time. *See id.* at 522–23 (noting that “[t]here is no precedent for finding [unlawful command influence] based on

⁵ The military court noted that this White House press statement, entitled “Statement Regarding Military Justice[,]” “stated essentially that the President ‘expects all military personnel who are involved in any way in the military justice process to exercise their independent professional judgment []’ as they perform their duties with respect to the military justice system.” Def.’s Mot., Ex. 11 (3d UCI Ruling) ¶ 2(h). The court further noted that this statement “b[ore] a striking resemblance” to an August 2013 statement by former Secretary of Defense Chuck Hagel, which “was intended to address comments [former] President Obama made about sexual assault cases in the military generally—not about any particular case.” *Id.*, Ex. 11 (3d UCI Ruling) ¶ 2(h).

the remarks of private citizens” and “[i]ncendiary remarks by private citizens, even influential ones, do not constitute evidence of unlawful command influence”).

Third, the ACCA held that, although the plaintiff had met his initial burden of showing “some evidence” of unlawful command influence with respect to former President Trump’s ratification of his comments while serving as President, there was nonetheless “not an intolerable strain on the public’s perception of the military justice system because a fully informed observer would not harbor a significant doubt as to the fairness of the proceedings.” Id. at 524. In support of this conclusion, the ACCA noted that “[t]he military judge gave [the plaintiff] an opportunity to withdraw his plea[and h]e chose not to[;]” “[t]he actual comments were removed in time from the sentence proceedings . . . [and therefore] their impact was lessened[;]” and “the military judge, the [Staff Judge Advocate (‘SJA[’)]], and the convening authority credibly explained that they were not and would not be influenced by the President’s statements.” Id.

Finally, the ACCA found no unlawful command influence in the post-trial process. See id. at 524–27. The plaintiff raised for the first time on appeal unlawful command influence based upon tweets made by former President Trump (1) immediately after the military judge’s sentencing of the plaintiff, but before the convening authority’s approval of that sentence, see id. at 524 (“The same day [that the plaintiff’s] sentence was announced, [former] President Trump . . . post[ed] on Twitter: ‘the decision on [the plaintiff’s] sentence] is a complete and total disgrace to our [c]ountry and to our [m]ilitary.’”), and (2) during the pendency of the plaintiff’s appeal to the ACCA, see id. at 527 (quoting former President Trump’s tweet as “No money was paid to North Korea for Otto Warmbier, not two Million Dollars, not anything else. This is not the Obama Administration that paid 1.8 Million Dollars for four hostages, or gave five terro[r]ist hostages plus, who soon went back to battle, for traitor [the plaintiff]!!”). The ACCA concluded

that, as to former President Trump’s comment immediately following the plaintiff’s sentencing, the plaintiff had met his burden to show some evidence of unlawful command influence, but that “an informed member of the public would [not] harbor any doubt, let alone a significant doubt, that [the plaintiff] received a fair trial[.]” Id. at 526. Furthermore, although the ACCA “f[ound] some strain” on the military justice system resulting from the statement, “[it was] convinced [that] the military justice system is not so fragile that this comment caused an intolerable strain.” Id. at 527. As to President Trump’s tweet made during the pendency of the plaintiff’s appeal, the ACCA found that “[w]hile parts of the tweet are inaccurate, there is no nexus between the tweet and the appellate process[,] [the] court would have no knowledge of the President’s statement but for the submission by appellant[,]” and it “do[es] not believe that this tweet meets [the plaintiff’s] threshold burden of evidence of [unlawful command influence].” Id.

4. The Plaintiff’s Appeal to the CAAF (“Bergdahl II”)

The plaintiff next appealed this decision to the CAAF, which “[b]y a 3-2 vote, . . . affirmed” the prior rulings. Am. Compl. ¶ 25 (citing United States v. Bergdahl (“Bergdahl II”), 80 M.J. 230 (C.A.A.F. 2020)). The CAAF concluded that “[a]s a threshold matter, . . . [a]t the time of the comments regarding [the plaintiff’s] case, Senator McCain . . . [and] a sitting president of the United States[,]” i.e., former President Trump, were both “capable of committing unlawful command influence.” Bergdahl II, 80 M.J. at 234; see id. at 234–36. The CAAF also “h[e]ld that [the plaintiff] [] satisfied his low burden of presenting ‘some evidence’ of unlawful command influence[,]” id. at 236, as to both Senator McCain, see id., and former President Trump, see id. at 236–38. However, the CAAF ultimately concluded that “a finding of apparent unlawful command influence is not warranted because there was no intolerable strain on the military justice system.” Id. at 239.

The CAAF “predicated [its conclusion] on all of the relevant facts of th[e] case” at various stages of the court-martial proceedings. *Id.* Regarding the “investigation and preferral stages of th[e] case[.]” *id.*, the court noted that “compelling evidence was presented at a hearing held pursuant to Article 32[of the] UCMJ[.]”⁶ *id.* (noting that the evidence presented indicated that the plaintiff had “deserted his unit with intent to shirk hazardous duty and that he engaged in misbehavior before the enemy”), and, “[i]n light of both the severity of [the plaintiff’s alleged] offenses and the strength of the [g]overnment’s evidence, an objective disinterested observer clearly would have expected the Army to court-martial [the plaintiff] for his conduct regardless of any public comments by [former] President Trump or Senator McCain[.]” *id.*

The CAAF next addressed the convening authority’s decision to refer the plaintiff’s case to a general court-martial rather than a special court-martial, despite the fact that “the Article 32, UCMJ, preliminary hearing officer [had] recommended that [his] case be referred to a special court-martial not empowered to adjudge a bad-conduct discharge—which would have precluded the dishonorable discharge that was actually imposed [in the plaintiff’s case.]” *Id.* Although the court “acknowledge[d] that this aspect of the case is a close question and [that] it ha[d] given [the court] great pause[.]” *id.*, it ultimately concluded that “an objective, disinterested observer would [not] harbor a significant doubt about the fairness of the [convening authority’s] referral decision[.]” *id.* at 239–40. The CAAF noted three major bases for its conclusion. First, the convening authority stated “in a sworn affidavit that his decisions were ‘not impacted by any outside influence’” and “den[ounced] [] and disassociat[ed] [himself] from [Senator McCain’s]

⁶ “An Article 32 [i]nvestigation is the military counterpart to the civilian grand jury.” *McKinney v. Caldera*, 141 F. Supp. 2d 25, 27 n.3 (D.D.C. 2001) (citing *Morgan v. Perry*, 142 F.3d 670, 678 n.13 (3d Cir. 1998), *cert. denied sub nom.*, *Morgan v. Cohen*, 525 U.S. 1070 (1999)). Furthermore, according to the R.C.M., “[t]he primary purpose of [the Article 32 Investigation] is to inquire into the truth of the matters set forth in the charges, the form of the charges, and to secure information on which to determine what disposition should be made of the case[.]” *id.* (quoting R.C.M. 405(a)), and “[n]o charge may be referred to a general court-martial for trial until an Article 32 investigation has been conducted[.]” *id.*

comments.” Id. at 240. Second, “there is no requirement that a convening authority adopt the recommendations of an Article 32, UCMJ, preliminary hearing officer.” Id. (citing R.C.M. 601). And third, the preliminary hearing officer stated “that the ‘strongest factor’ in causing him to make a recommendation for a special court-martial was the fact that the [g]overnment failed to submit . . . any evidence ‘demonstrating that anyone was killed or wounded’ during the military’s search and recovery efforts related to [the plaintiff’s] disappearance.” Id. However, “it was later shown . . . that several American servicemembers were indeed injured, some severely, while on missions primarily designed to locate [the plaintiff,]” id., and the convening authority “served in military positions where he would [have] be[en] privy to such information” at the time of his referral decision, id. at 241.

Regarding the guilty plea stage of the plaintiff’s case, the CAAF stated that “it cannot be emphasized strongly enough that [the plaintiff] chose to plead guilty,” entered a knowing and voluntary plea, and later declined when the military judge offered him the opportunity to withdraw his guilty plea in light of the plaintiff’s unlawful command influence claims. Id. at 242 (emphasis in original). Thus, the CAAF concluded that “no claim of unfairness regarding the guilty plea phase of the court-martial proceedings can prevail.” Id.

Regarding the sentencing stage of the plaintiff’s court-martial proceedings, the CAAF noted that significant mitigation evidence was presented at sentencing. See id. at 242–43. Furthermore, the court noted that “[the plaintiff] acknowledged both that he was fully aware of the implications of receiving a dishonorable discharge and that he wanted the military judge to impose that specific punishment upon him.” Id. at 243–44. The court

underscore[d] the fact that despite the sensational nature of this case, despite the public calls for the lengthy imprisonment of [the plaintiff], despite Senator McCain’s threat that he would hold a hearing if [the plaintiff] did not receive a sentence to his liking, and despite the Commander in Chief’s ratification of his

statements that [the plaintiff] was a traitor who should be severely punished, the military judge imposed no prison time whatsoever.

Id. at 244 (emphasis in original). Thus, the court reasoned, “an objective, disinterested observer would conclude that rather than being swayed by outside forces, the military judge was notably impervious to them.” Id.

Finally, “in terms of the clemency and appellate stages of this case, [the CAAF] reiterated [several] critical points[,]” including the plaintiff’s decision to plead guilty, the compelling evidence presented by the government, and the military judge’s sentence, which was consistent with what the plaintiff requested. Id. Based upon these facts, the CAAF concluded that “an objective disinterested observer would decide that the convening authority’s decision not to exercise his discretionary clemency authority on behalf of [the plaintiff] was a forgone conclusion unaffected by any public comments made about the case[,]” and that “there would be no basis . . . to believe that the decision by the [ACCA] . . . was in any way unfair.” Id.

5. The Plaintiff’s Petition for Reconsideration and Motion to Supplement the Record

During the course of the plaintiff’s appeal to the CAAF, the plaintiff’s attorneys obtained a copy of an application submitted to the United States Department of Justice by the military judge who presided over the plaintiff’s court-martial. See Pl.’s Facts ¶ 132; Def.’s Resp. to Pl.’s Facts ¶ 132. This application indicated that “[o]n October 16, 2017, the military judge applied to the [Department of] Justice [] to be an immigration judge[,]” Pl.’s Facts ¶ 119; see Def.’s Resp. to Pl.’s Facts ¶ 119, and that “[t]he sole writing sample the military judge submitted was his February 24, 2017[] ruling denying the plaintiff’s January 20, 2017[] [unlawful command influence] motion[,]” Pl.’s Facts ¶ 121; see Def.’s Resp. to Pl.’s Facts ¶ 121. Furthermore, “[s]ometime between October 16, 2017, and September 28, 2018, the [Department of] Justice []

hired the military judge[,]” Pl.’s Facts ¶ 128; see Def.’s Resp. to Pl.’s Facts ¶ 128, and “[t]he military judge retired from the Army on November 1, 2018[,]” Pl.’s Facts ¶ 131; see Def.’s Resp. to Pl.’s Facts ¶ 131. “The plaintiff’s attorneys filed a copy of the military judge’s application [submitted to the Department of Justice] with the [CAAF] on September 18, 2020[,]” Pl.’s Facts ¶ 133; see Def.’s Resp. to Pl.’s Facts ¶ 133, but the CAAF “denied [the] plaintiff’s petition for reconsideration and motion to supplement the record regarding the military judge’s [Department of Justice] job application without prejudice to his right to seek a writ of error coram nobis from the appropriate court.” Am. Compl. ¶ 27 (citing United States v. Bergdahl (“Bergdahl III”), 80 M.J. 362 (C.A.A.F. 2020)) (underline added) (internal citation omitted).

6. The Plaintiff’s Petition for Coram Nobis

The plaintiff subsequently filed a writ of error coram nobis petition with the ACCA, see id. ¶ 28,

assert[ing] [that] the military judge who presided over his court-martial and made rulings adverse to [the plaintiff] concerning unlawful command influence [], failed to disclose his application for employment as an immigration judge . . . to the parties while [the plaintiff’s] case was ongoing and, as a result, [the plaintiff] did not receive a fair trial.

United States v. Bergdahl (“Bergdahl IV”), ARMY MISC 20200588, 2020 WL 7316058, at *1 (Army Ct. Crim. App. Dec. 11, 2020). The ACCA denied the plaintiff’s petition on December 11, 2020. See Am. Compl. ¶ 29; Bergdahl IV, 2020 WL 7316058, at *1. In its opinion denying the petition, the ACCA noted the six “threshold criteria for a petitioner to obtain coram nobis review[,]” Bergdahl IV, 2020 WL 7316058, at *2, and concluded that the plaintiff “ha[d] not met the third threshold requirement[,]” id. at *3, because it “f[ound] no valid reason why [the plaintiff] did not seek relief earlier[,]” id. Specifically, the ACCA noted that “[the plaintiff’s] case was pending direct review at [the ACCA] from [] June [8,]2018[,] through [] July [16,

]2019[,]” “[t]he military judge’s new employment as an immigration judge became public knowledge on [] September [28,]2018[,]” and “[t]hus, [the plaintiff’s] case had only been pending at [the ACCA] for less than three months prior to the [Department of Justice]’s press release notice” regarding the military judge’s appointment as an immigration judge. Id. Furthermore, the ACCA noted that “[a]pproximately another ten months passed after the [Department of Justice]’s notice until [the ACCA] issued its decision in [the plaintiff’s] case on [] July [16,]2019” and “[a]t no point during those ten months did [the plaintiff] request the military judge’s employment application.” Id. Thus, the court reasoned, “[the plaintiff] has not presented a sound reason why he failed to pursue this claim while his case was [on direct appeal], when such a claim could have been reasonably raised.” Id. at *5. The ACCA declined to reach the merits of the plaintiff’s claim, noting that, “[h]aving concluded [the plaintiff] fails to meet the stringent threshold requirements to establish eligibility for coram nobis review, [it] need not address the merits of his petition.” Id. at *3 n.4.

Finally, “[o]n December 17, 2020, [the] plaintiff filed a writ-appeal petition [] [with the] CAAF seeking review of [the] ACCA’s denial of his coram nobis petition.” Am. Compl. ¶ 30 (underline added). The CAAF summarily denied his writ-appeal petition on February 2, 2021. See id. ¶ 31; Bergdahl v. United States (“Bergdahl V”), 81 M.J. 128, 128 (C.A.A.F. 2021).

7. This Action

On February 17, 2021, the plaintiff initiated this action, see Complaint for Declaratory and Injunctive Relief (“Compl.”) at 1, ECF No. 1, and on February 19, 2021, he filed his Amended Complaint, see Am. Compl. at 1. On August 2, 2021, the defendant filed its motion to dismiss. See Def.’s Mot. at 1. The plaintiff filed his opposition and cross-motion for summary judgment on October 4, 2021, see Pl.’s Mem. at 1; Pl.’s Mot. at 1, the defendant filed its reply in

support of its motion and its opposition to the plaintiff's motion on December 17, 2021, see Def.'s Reply at 1, and the plaintiff filed his reply in support of his motion on January 28, 2022, see Pl.'s Reply at 1.

II. STANDARD OF REVIEW

A. Motion to Dismiss Under Rule 12(b)(6)

A Rule 12(b)(6) motion tests whether a complaint “state[s] a claim upon which relief can be granted[.]” Fed. R. Civ. P. 12(b)(6). “To survive a motion to dismiss [under Rule 12(b)(6)], a complaint must contain sufficient factual matter, accepted as true, to ‘state a claim to relief that is plausible on its face.’” Ashcroft v. Iqbal, 556 U.S. 662, 678 (2009) (quoting Bell Atlantic Corp. v. Twombly, 550 U.S. 544, 570 (2007)). A claim is facially plausible “when the plaintiff pleads factual content that allows the court to draw [a] reasonable inference that the defendant is liable for the misconduct alleged.” Id. (citing Twombly, 550 U.S. at 556).

In evaluating a motion to dismiss under Rule 12(b)(6), “the Court must construe the complaint in favor of the plaintiff, who must be granted the benefit of all inferences that can be derived from the facts alleged.” Hettinga v. United States, 677 F.3d 471, 476 (D.C. Cir. 2012) (internal quotation marks omitted). While the Court must “assume [the] veracity” of any “well-pleaded factual allegations” in a complaint, conclusory allegations “are not entitled to the assumption of truth.” Iqbal, 556 U.S. at 679. Thus, “[t]hreadbare recitals of the elements of a cause of action, supported by mere conclusory statements, do not suffice.” Id. at 678 (citing Twombly, 550 U.S. at 555). Also, the Court need not “accept legal conclusions cast as factual allegations” or “inferences drawn by [the] plaintiff if those inferences are not supported by the facts set out in the complaint[.]” Hettinga, 677 F.3d at 476. Finally, the Court “may consider only the facts alleged in the complaint, any documents either attached to or incorporated in the

complaint[,] and matters of which [the Court] may take judicial notice.” Equal Emp. Opportunity Comm’n v. St. Francis Xavier Parochial Sch., 117 F.3d 621, 624 (D.C. Cir. 1997).

B. Motion for Summary Judgment Under Rule 56

A court may grant a motion for summary judgment pursuant to Federal Rule of Civil Procedure 56 only if “there is no genuine dispute as to any material fact and the movant is entitled to judgment as a matter of law.” Fed. R. Civ. P. 56(a). “A fact is material if it ‘might affect the outcome of the suit under the governing law[.]’” Steele v. Schafer, 535 F.3d 689, 692 (D.C. Cir. 2008) (quoting Anderson v. Liberty Lobby, Inc., 477 U.S. 242, 248 (1986)). When ruling on a motion for summary judgment, “[t]he evidence of the non-movant is to be believed, and all justifiable inferences are to be drawn in his [or her] favor.” Anderson, 477 U.S. at 255. The movant has the burden of demonstrating the absence of a genuine issue of material fact and that the non-moving party “fail[ed] to make a showing sufficient to establish the existence of an element essential to that party’s case[.]” Celotex Corp. v. Catrett, 477 U.S. 317, 322 (1986).

In responding to a motion for summary judgment, the non-moving party “must do more than simply show that there is some metaphysical doubt as to the material facts.” Matsushita Elec. Indus. Co. v. Zenith Radio Corp., 475 U.S. 574, 586 (1986). Accordingly, the non-moving party “must set forth specific facts showing that there [are] [] genuine issue[s]” in dispute. Anderson, 477 U.S. at 250. “The mere existence of a scintilla of evidence in support of the [non-moving party’s] position . . . [is] insufficient” to withstand a motion for summary judgment[.]” Id. at 252.

III. ANALYSIS

The plaintiff challenges his court-martial conviction on two bases: (1) unlawful command influence, see Am. Compl. ¶¶ 75–78, and (2) the military judge’s failure to disclose a ground for

his disqualification, see id. ¶¶ 79–82. Specifically, the plaintiff contends that “[b]ecause [the] CAAF mistakenly found that the government had carried its burden of proof beyond a reasonable doubt” in regards to its unlawful command influence ruling, “and that an intolerable strain had not been placed on public confidence in the administration of justice, [the] plaintiff’s conviction and sentence violated due process and are invalid.” Id. ¶ 78. Furthermore, he argues that,

[b]y failing to disclose his job application and indicating that he was simply going to retire, and then citing that as a basis for denying the renewed [unlawful command influence] motion, [the military judge] (a) concealed a material financial interest; (b) thwarted [the] plaintiff’s opportunity to conduct voir dire, challenge him for cause, reconsider his pleas and decision to waive trial by jury; and thereby (c) denied him a fair trial before an impartial judge as guaranteed by the Fifth Amendment.

Id. ¶ 81. The defendant argues in response that the plaintiff’s claims should be dismissed because (1) the CAAF conducted a “full and fair consideration of [the p]laintiff’s unlawful command influence claim” as required, Def.’s Mem. at 24, and (2) “[the p]laintiff failed to timely raise th[e] issue [of the military judge’s failure to disclose his job application] during the direct appeal of his case, and the ACCA fully and fairly considered his argument and effectively found that the issue had been waived[,]” id. at 34. Furthermore, the defendant argues that “even if the Court were to reach the merits of [the p]laintiff’s argument, []his claim [that the military judge improperly failed to disclose his job application] would not support the relief that he seeks.” Id. In response, and in support of his motion for summary judgment, the plaintiff argues that (1) “[his] claims were [not] fully and fairly considered by the military courts[,]” Pl.’s Mem. at 11; (2) the prosecution did not carry its burden of proof regarding the plaintiff’s unlawful command influence claim, see id. at 26; and (3) “[e]ven if [the] CAAF was right to find that the prosecution had carried its [unlawful command influence] burden, that determination cannot stand in light of the military judge’s improper concealment of his application for a job with the

[Department of] Justice [,]” id.

The Court will first consider the plaintiff’s unlawful command influence claim, before turning to his claim that the military judge who presided over his court-martial failed to disclose a ground for his disqualification.

A. The Plaintiff’s Unlawful Command Influence Claim

The Court first considers whether the CAAF conducted a “full and fair consideration[.]” Sanford v. United States, 586 F.3d 28, 32 (D.C. Cir. 2009), of the plaintiff’s unlawful command influence claim. In affirming the decisions of the two lower military courts, the CAAF ruled that although “a sitting president of the United States can commit both apparent and actual unlawful command influence[and t]he same [is] true for the late Senator McCain[.]” Bergdahl II, 80 M.J. at 238, “[i]n this particular case, . . . a finding of apparent unlawful command influence is not warranted because there was no intolerable strain on the military justice system[.]” id. at 239. Specifically, the CAAF concluded that “the record reflects that the decision-making at each stage of [the plaintiff’s] court-martial proceedings was unaffected by any outside influences” and “therefore, . . . an objective, disinterested observer, fully informed of all the facts and circumstances, would [not] harbor a significant doubt about the fairness of these proceedings.” Id. at 244 (quoting United States v. Boyce, 76 M.J. 242, 249 (C.A.A.F. 2017)) (alteration in original).

The defendant argues that the plaintiff’s unlawful command influence claim should be dismissed because “[a] review of the CAAF’s reasoning reveals, manifestly, that the court fully and fairly considered this issue” and “[e]specially given the heightened deference due a decision of the CAAF regarding military law, [the p]laintiff supplies no reason to disturb the CAAF’s judgment.” Def.’s Mem. at 28 (internal citation omitted). Furthermore, the defendant states that

“contrary to [the p]laintiff’s contention that there was an ‘absence of evidence’ supporting the CAAF’s decision regarding clemency, the CAAF clearly identified four facts supporting its analysis[,]” *id.*, namely, (1) the plaintiff’s decision to “plead[] guilty to deserting his unit with intent to shirk hazardous duty and of engaging in misbehavior before the enemy[,]” *id.* (quoting Bergdahl II, 80 M.J. at 244); (2) that “American servicemembers were injured searching for [the plaintiff] after he chose to desert his post in a combat zone[,]” *id.* at 29 (quoting Bergdahl II, 80 M.J. at 244); (3) that “the United States government was required to exchange five members of the Taliban who had been held at the U.S. detention facility in Guantánamo Bay, Cuba, in order to secure [the plaintiff’s] release[,]” *id.* at 31 (quoting Bergdahl II, 80 M.J. at 244); and (4) that “despite [those] three aggravating factors . . . , the military judge ‘imposed [] a sentence [of] only a dishonorable discharge, a reduction in rank, and partial forfeitures of pay after [the plaintiff] specifically asked to receive a dishonorable discharge,’ implying that . . . the sentence was already quite lenient[,]” *id.* (quoting Bergdahl II, 80 M.J. at 244). In response and in support of his motion for summary judgment, the plaintiff argues as a preliminary matter that, contrary to the defendant’s suggestion, “‘greater deference’ [to the CAAF] is not warranted [here] simply because [the] plaintiff is not in custody.” Pl.’s Mem. at 12 (citing Def.’s Mem. at 22). Furthermore, the plaintiff argues that “[t]he military courts’ consideration [of the plaintiff’s case] was neither full nor fair[,]” *id.* at 14, and specifically, that the CAAF did not afford the plaintiff’s claims full and fair consideration because: (1)

in deciding by a 3-2 vote that “a reasonable member of the public,” fully informed of the facts and circumstances, would not harbor a significant doubt as to the fairness of the proceedings, it imputed to that observer numerous facts that would not be known to a member of the public[,]

id.; and (2) “[t]he CAAF majority’s [unlawful command influence] analysis . . . was under-inclusive, failing to take into account a host of matters that tended to detract from the government’s claim that an intolerable strain had not been placed on public confidence[,]” id.⁷

The standard of review to be applied in cases involving collateral attacks on court-martial convictions “has been described by the D.C. Circuit as ‘tangled.’” Luke v. United States, 942 F. Supp. 2d 154, 162 (D.D.C. 2013), aff’d, No. 13-5169, 2014 WL 211305 (D.C. Cir. Jan. 13, 2014) (quoting United States ex rel. New v. Rumsfeld, 448 F.3d 403, 406 (D.C. Cir. 2006)). “It is clear that, in a habeas petition after a court[-]martial, a civilian court applies the ‘full and fair consideration’ standard ‘to determine whether the military have given fair consideration to each of [the petitioner’s] claims.’” Penland v. Mabus, 78 F. Supp. 3d 484, 493 (D.D.C. 2015) (quoting Burns v. Wilson, 346 U.S. 137, 144 (1953)). However, in cases involving a non-habeas collateral attack on a court-martial judgment—i.e., in cases where the plaintiff is not in custody—“[c]ollateral relief . . . is barred unless it appears that the judgment is void.” Priest v. Sec’y of Navy, 570 F.2d 1013, 1016 (D.C. Cir. 1977) (citing Schlesinger, 420 U.S. at 748). “Whether a judgment may be deemed void turns upon two factors: the nature of the alleged defect in the proceedings and the gravity of the harm from which relief is sought.” Id. And, “[t]hese [factors] in turn must be considered in light of the deference Congress expected the military justice system to receive in the federal courts.” Id. Furthermore, because “non-habeas review is if anything more deferential than habeas review of military judgments, a

⁷ The plaintiff also makes arguments regarding (1) the CAAF’s “deni[al of] leave to supplement the record with the military judge’s job application[,]” Pl.’s Mem. at 15; (2) “the ACCA’s coram nobis decision[,]” id. at 17 (underline added); and (3) the “CAAF’s denial of the plaintiff’s writ-appeal petition[,]” id. The Court will address these issues in the context of its analysis regarding whether the ACCA properly denied the plaintiff’s writ of coram nobis petition, see infra Section III.B.1, and whether the military judge improperly failed to disclose a basis for his disqualification, see infra Section III.B.2.

military court’s judgment clearly will not suffer such a defect if it satisfies [the] ‘[full and]fair consideration’ [standard,]” Rumsfeld, 448 F.3d at 408 (internal citation omitted).

Thus, district courts routinely apply the “full and fair consideration” test to non-custodial collateral attacks on court-martial convictions because this standard is the less deferential of the two, and thus, court-martial proceedings that satisfy this standard will also necessarily satisfy the “void” standard articulated in Priest. See, e.g., Henry v. Kendall, No. 21-cv-865 (CKK), 2022 WL 3081408, at *4–7 (D.D.C. Aug. 3, 2022) (applying the “full and fair consideration” test to a collateral attack on a court-martial conviction brought by a non-custodial plaintiff); Scott v. United States, 351 F. Supp. 3d 1, 8–10 (D.D.C. 2018), aff’d, No. 19-5033, 2019 WL 3229390 (D.C. Cir. June 25, 2019) (same); Luke, 942 F. Supp. 2d at 165–67 (same); Oppermann v. United States, No. 06-cv-1824 (EGS), 2007 WL 1748920, at *6–9 (D.D.C. June 15, 2007) (same); see also Def.’s Mem. at 24 (arguing for the application of the “full and fair consideration” test to the plaintiff’s unlawful command influence claims “[b]ecause any opinion that fully and fairly considers a plaintiff’s claim cannot be found to have such a defect” to render the decision “void”); Pl.’s Mem. at 11–12 (arguing that the “full and fair consideration” test is the proper standard to be applied in this case).

Although in [Rumsfeld] the [D.C. Circuit] did not describe the exact degree of deference accorded to the military courts, its analysis suggests there are two steps in applying the “full and fair consideration” standard: (1) a review of the military court’s thoroughness in examining the relevant claims, at least where thoroughness is contested; and (2) a close look at the merits of the claim, albeit with some degree of deference and certainly more than under [a] de novo standard.

Sanford, 586 F.3d at 32. The Court will apply each of these considerations in turn.

1. Whether the Military Courts Thoroughly Considered the Plaintiff's Unlawful Command Influence Claims

Here, as to the first prong of the “full and fair consideration” test, see id., the Court concludes that the military courts conducted a thorough examination of the plaintiff’s unlawful command influence defense. At the court-martial stage of the case, the military judge considered three separate motions to dismiss filed by the plaintiff that were based on unlawful command influence. See Def.’s Mot., Ex. 5 (1st UCI Ruling) at 1; id., Ex. 8 (2d UCI Ruling) at 1; id., Ex. 11 (3d UCI Ruling) at 1. In ruling on these motions, the military judge fully articulated the relevant law of unlawful command influence to be applied, see id., Ex. 5 (1st UCI Ruling) ¶¶ 3–9; id., Ex. 8 (2d UCI Ruling) ¶¶ 3–9; id., Ex. 11 (3d UCI Ruling) ¶¶ 3–5, noting in relevant part that “Article 37[] of the . . . [UCMJ,]” id., Ex. 5 (1st UCI Ruling) ¶ 3, which concerns unlawful command influence, “was enacted by Congress to prohibit commanders and convening authorities from attempting to coerce, or by unauthorized means, influence the action of a court-martial, or any member thereof, in reaching the findings or sentence in any case[,]” id., Ex. 5 (1st UCI Ruling) ¶ 3. The military judge further specified that “[unlawful command influence] can occur in one of two ways[:] either through [(1) [a]ctual [unlawful command influence] or [(2) [a]pparent [unlawful command influence].” Id., Ex. 5 (1st UCI Ruling) ¶ 4; see also id., Ex. 8 (2d UCI Ruling) ¶¶ 3–4 (articulating the same unlawful command influence standards in the context of the plaintiff’s second motion); id., Ex. 11 (3d UCI Ruling) ¶ 3 (articulating the same legal standard for apparent unlawful command influence in the context of the plaintiff’s third motion).

The military judge’s written decisions demonstrate that he thoughtfully considered the application of the law to the facts alleged by the plaintiff regarding then-Senator McCain’s and former President Trump’s statements and that his conclusions were well-reasoned. Specifically,

as to the plaintiff's first motion, the military judge found that then-Senator McCain was not "subject to this chapter' as contemplated by Article 37[.]" id., Ex. 5 (1st UCI Ruling) ¶ 10, and that, even if he were subject to Article 37, his statements could not constitute either actual unlawful command influence, see id., Ex. 5 (1st UCI Ruling) ¶ 11 (stating that "[s]ince Senator McCain holds no[] command authority over anyone involved in this case, he simply does not have the ability to control this case or to exercise command control of any kind over those who do"), or apparent unlawful command influence, see id., Ex. 5 (1st UCI Ruling) ¶ 12 ("A reasonable member of the public knowing all the facts and circumstances would recognize Senator McCain's ill-advised statements for just what they were[—]political posturing[.]").

As to the plaintiff's second motion, the military judge found that former President Trump was not subject to Article 37 because "when he made the referenced comments [that were the basis of the plaintiff's second motion] . . . , he was only Candidate Trump . . . [and t]herefore, [] could not commit actual [unlawful command influence]." Id., Ex. 8 (2d UCI Ruling) ¶ 10. However, the military judge concluded that, even if former President Trump were subject to Article 37, "the defense ha[d] failed to establish some facts which, if true, would constitute [unlawful command influence] or establish that such evidence has a 'logical connection' to th[e] court-martial in terms of potential to cause unfairness in the proceedings." Id., Ex. 8 (2d UCI Ruling) ¶ 11 (quoting United States v. Stoneman, 57 M.J. 35, 41 (C.A.A.F. 2002)); see also id., Ex. 8 (2d UCI Ruling) ¶ 11 (inviting the plaintiff to "renew [his] motion" if "after voir dire, [] it appears the landscape on this issue has changed").

Finally, as to the plaintiff's third motion, the military judge found that, although the plaintiff "met [his] initial burden of providing some evidence, beyond mere speculation, that [unlawful command influence] exists[.]" id., Ex. 11 (3d UCI Ruling) ¶ 6(a),

the government . . . met [its] burden to prove beyond a reasonable doubt that the [unlawful command influence] has not and will not place an intolerable strain on the public's perception of the military justice system [and] that an objective, disinterested observer, fully informed of all the facts and circumstances, would not harbor a significant doubt about the fairness of the[] proceedings[],

id., Ex. 11 (3d UCI Ruling) ¶ 6(c). Namely, the military judge reasoned that “[t]he evidence establishes beyond a reasonable doubt that [he was] uninfluenced by the President’s comments and more importantly, that [he] h[e]ld no fear of any repercussions from anyone if they d[id] not agree with [his] sentence in th[e] case.” Id., Ex. 11 (3d UCI Ruling) ¶ 6(c); see also id., Ex. 11 (3d UCI Ruling) ¶ 6(c) (noting that a White House statement disavowed any “expect[ation of] any certain sentence” in the case); id., Ex. 11 (3d UCI Ruling) ¶ 6(d) (stating that the military judge would “consider the President’s comments as mitigation evidence” at sentencing and “require anyone involved in any way in the exercise of discretion in any post-trial aspect of this case to read the statement from the White House Press Office”). Based on this careful reasoning employed by the military judge, the Court concludes that the military judge “heard [the plaintiff] out on[,]” Burns, 346 U.S. at 144, his unlawful command influence claims and that his rulings “thorough[ly] [] examin[ed]” them, Sanford, 586 F.3d at 32.

Furthermore, on appeal, the ACCA conducted a thorough review of the military judge’s unlawful command influence assessment, “analyz[ing] each allegation of [unlawful command influence] in a discrete fashion[,]” as well as any potential “cumulative effect . . . that [would have] denied [the plaintiff] of a fair trial.” Bergdahl I, 79 M.J. at 527. The ACCA detailed the facts of the plaintiff’s court-martial and scrutinized the military judge’s reasoning, applying relevant case law and legal standards. See, e.g., id. at 522 (distinguishing this case from Trump v. Hawaii, 138 S. Ct. 2392 (2018), in analyzing whether the comments by then-candidate Trump created an appearance of unlawful command influence); id. at 524 (comparing the facts of the

plaintiff's case to United States v. Boyce, 76 M.J. 242 (C.A.A.F. 2017), and United States v. Barry, 78 M.J. 70 (C.A.A.F. 2018), in determining whether the statements made by then-President Trump created an appearance of unlawful command influence). The ACCA ultimately concluded in its well-reasoned opinion that, although it disagreed with the military judge's reasoning regarding whether then-Senator John McCain was "subject to" Article 37, see id. at 521–22, "[t]he military judge correctly found that the defense failed to meet its burden of establishing some evidence which, if true, would constitute [unlawful command influence,]" id. at 522 (internal quotation marks omitted). Furthermore, the ACCA "agree[d] with the military judge that [the plaintiff] did not meet his burden to establish any evidence of [unlawful command influence]" as to former President Trump when he was a presidential candidate, concluding that "[i]ncendiary remarks by private citizens, even influential ones, do not constitute evidence of [unlawful command influence]." Id. at 523; see id. at 522 ("There is no precedent for finding [unlawful command influence] based on the remarks of private citizens, even influential ones."). And, finally, the ACCA concluded that, "[a]lthough President Trump ratified [his] comments" made prior to his presidency once he became president, "their impact was lessened by the remoteness [in time to the plaintiff's court-martial]" and "the military judge [and other decision-makers involved with the court-martial] credibly explained that they were not and would not be influenced by the President's statement." Id. at 524. The ACCA was also "struck by [the] differences between cases where individuals reached out to the convening authority and the SJA

⁸ The plaintiff argued that "th[e] court should look to the rationale in Trump v. Hawaii[], 138 S. Ct. 2392 (2018),]" in which "the Supreme Court considered candidate Trump's campaign vows to bar Muslims from entering the [United States] as extrinsic evidence of his motive to issue an Executive Order that placed restrictions on the nationals of predominantly Muslim countries seeking entry into the [United States]" once he became President. Bergdahl I, 79 M.J. at 522. However, the ACCA distinguished this case, opining that "[i]n Trump v. Hawaii, . . . [former President Trump's] campaign rhetoric was merely a consideration in the Court's analysis of the [Executive Order's] constitutionality[,]" id., and "[i]n [the plaintiff's] case, by contrast, at the time of [the plaintiff's] second motion to dismiss for [unlawful command influence], President Trump had just been inaugurated and had not taken any action as President or made any comment regarding [the plaintiff,]" id. at 522–23 (emphasis in original).

instead of a case like [the plaintiff's], where the comments were brought to the attention of the court by the defense itself." Id. Thus, based upon the ACCA's reasoning and sufficient thoroughness in addressing each of the plaintiff's unlawful command influence allegations, the Court concludes that the ACCA accorded these claims "full and fair consideration[.]" Sanford, 586 F.3d at 32. See Luke, 942 F. Supp. 2d at 165–66 (concluding that the appellate military court had "carefully assessed all of the evidence presented" where it noted and considered all of the lower court's factual findings and made its own legal conclusions based on these findings and an analysis of the appellant's arguments).

In conducting its review, the CAAF also "treated the plaintiff's arguments[.]" Luke, 942 F. Supp. 2d at 166, with sufficient "thoroughness[.]" id., to constitute "full and fair consideration[.]" Sanford, 586 F.3d at 32, of the plaintiff's unlawful command influence claims. The CAAF concluded, contrary to the military judge's rulings, that both Senator McCain and former President Trump were capable of creating unlawful command influence under Article 37, see Bergdahl II, 80 M.J. at 234–35, but ultimately agreed with the military judge's rulings because it found "no intolerable strain on the military justice system[.]" id. at 239—a finding which it "predicated on all of the relevant facts of th[e] case, regardless of whether the various stages of the court-martial proceedings are viewed individually or cumulatively[.]" id. In reaching this conclusion, the CAAF acknowledged that the plaintiff had met his initial burden of showing "some evidence" of unlawful command influence, see id. at 236–38, and conducted an exhaustive review of the court-martial proceedings, as well as the subsequent appellate proceedings before the ACCA, applying the relevant law to the facts of the plaintiff's case, see id. at 238–44. As part of its conclusion that the plaintiff established no apparent unlawful command influence, the CAAF "underscore[d] the fact that despite the sensational nature of this

case, the public calls for the lengthy imprisonment of [the plaintiff],” and the comments made by Senator McCain and former President Trump, “the military judge imposed on [the plaintiff] no prison time whatsoever[and t]hus, an objective, disinterested observer would conclude that rather than being swayed by outside forces, the military judge was notably impervious to them.” Id. at 244 (emphasis in original). Thus, based upon its comprehensive review of each of stage of the plaintiff’s court-martial proceedings and application of the unlawful command influence doctrine, the Court concludes that the CAAF conducted a thorough review of the plaintiff’s unlawful command influence claims, sufficient to constitute “full and fair consideration[,]” of them.⁹ Sanford, 586 F.3d at 32.

2. The Merits of the Plaintiff’s Unlawful Command Influence Claim

Having determined that the military judge and subsequent appellate military courts conducted a thorough review of the plaintiff’s unlawful command influence claims, the Court must next independently consider “the merits of the [plaintiff’s] claim[s], albeit with some degree of deference[,]” id. Article 37 of the UCMJ provides that “[n]o person subject to [the UCMJ] may attempt to coerce or, by any unauthorized means, attempt to influence the action of a court-martial . . . or any member thereof[.]” 10 U.S.C. § 837(a)(3). The R.C.M., which also explicitly prohibits unlawful command influence, provides that

[n]o convening authority or commander may censure, reprimand, or admonish a court-martial . . . or any member, military judge, or counsel thereof, with respect

⁹ The plaintiff argues that “[t]he CAAF majority’s [unlawful command influence analysis] was not full because it was under-inclusive[.]” Pl.’s Mem. at 14 (emphasis omitted), citing one example—its “dismissal of the fact that the plaintiff’s prosecution ran counter to American practice since [the] Vietnam [War] to not prosecute returning [prisoners of war] unless they were guilty of misconduct while in enemy hands[.]” id. at 14–15. However, the CAAF did consider this argument, but ultimately concluded based on its review of the source cited by the plaintiff for this proposition, that “an objective, disinterested observer would give little weight to [] [this] argument.” Bergdahl II, 80 M.J. at 239 n.10. Although the CAAF may not have weighed this argument as heavily as the plaintiff desired, the CAAF’s evaluation of this evidence satisfied its obligation to “take account of anything in the record that ‘fairly detracts’ from the weight of the evidence supporting” its decision. Gen. Elec. Co. v. Nat’l Lab. Rels. Bd., 117 F.3d 627, 630 (D.C. Cir. 1997).

to the findings or sentence adjudged by the court-martial . . . , or with respect to any other exercise of the functions of the court-martial . . . or such persons in the conduct of the proceedings.

R.C.M. 104(a)(1). Furthermore,

[n]o person subject to the [R.C.M.] may attempt to coerce or, by any unauthorized means, influence the action of a court-martial or any other military tribunal or any member thereof, in reaching the findings or sentence in any case or the action of any convening, approving, or reviewing authority with respect to such authority's judicial acts.

R.C.M. 104(a)(2). The accused in a court-martial proceeding “bears the initial burden of raising unlawful command influence” and “[t]he quantum of evidence required . . . is ‘some evidence.’”

United States v. Salyer, 72 M.J. 415, 423 (C.A.A.F. 2013) (quoting Stoneman, 57 M.J. at 41).

Next,

[o]nce an issue of unlawful command influence is raised by some evidence, the burden shifts to the government to rebut an allegation of unlawful command influence by persuading the Court beyond a reasonable doubt that (1) the predicate facts do not exist; (2) the facts do not constitute unlawful command influence; or (3) the unlawful command influence did not affect the findings or sentence.

Id. Furthermore, “[e]ven if there was no actual unlawful command influence, there may be a question whether the influence of command placed an ‘intolerable strain on public perception of the military justice system[,]’” i.e., apparent unlawful command influence. Stoneman, 57 M.J. at 42–43 (quoting United States v. Wiesen, 56 M.J. 172, 175 (C.A.A.F. 2001)). “An appearance of unlawful command influence arises ‘where an objective, disinterested observer, fully informed of all the facts and circumstances, would harbor a significant doubt about the fairness of the proceeding.’” Salyer, 72 M.J. at 423 (quoting United States v. Lewis, 63 M.J. 405, 415 (C.A.A.F. 2006)). On appeal, as to unlawful command influence, the plaintiff only sought review of “whether the charges and specifications should be dismissed with prejudice or other meaningful relief granted because of apparent unlawful command influence.” Pl.’s Opp’n at 9

(capitalization omitted) (emphasis added). Therefore, the Court will analyze the merits of the plaintiff's claims under the standard applicable to apparent unlawful command influence. See Salyer, 72 M.J. at 423.

i. Whether Senator McCain and Former President Trump Were Capable of Committing Unlawful Command Influence

As a preliminary matter, the Court concludes that Senator McCain and former President Trump, during the time that he was President, were capable of committing unlawful command influence under Article 37 and R.C.M. 104(a). Specifically, Senator McCain, although not an active member of the military at the time of his comments regarding the plaintiff's case, was a “[r]etired member of a regular component of the armed forces[,]” 10 U.S.C. § 802(a)(4), and thus “subject to” the UCMJ, *id.* § 804(a). See Bergdahl II, 80 M.J. at 234 (stating that “Senator McCain was a retired member of the United States Navy”). And, former President Trump, while President, served as commander-in-chief of the armed forces and thus constituted a “commander” under the R.C.M. R.C.M. 104(a)(1). However, as a candidate, former President Trump was essentially a private, albeit widely publicized, citizen for purposes of the UCMJ and R.C.M., in that he had no association with the military at the time and did not fall under any of the categories of individuals subject to the UCMJ as specifically delineated in the relevant provision of that statute. See generally 10 U.S.C. § 802. Accordingly, the Court's analysis regarding former President Trump's comments made in his capacity as a presidential candidate must stop there.

ii. Whether the Plaintiff Has Presented “Some Evidence” of Unlawful Command Influence

The parties agree that former President Trump ratified his comments made as a candidate once he became President. Pl.'s Facts ¶ 104; see Def.'s Resp. to Pl.'s Facts ¶ 104. And,

therefore, the Court must determine whether the plaintiff has presented “some evidence” of unlawful command influence as to both Senator McCain and former President Trump during the time that he served as President. Stoneman, 57 M.J. at 41. “Some evidence” is defined as “facts that, if true, constitute unlawful command influence, . . . [with] a logical connection to the court-martial in terms of potential to cause unfairness in the proceedings.” Id. “This burden [of presenting some evidence] is low, but the evidence presented must consist of more than ‘mere allegation or speculation.’” Boyce, 76 M.J. at 249 (quoting Salyer, 72 M.J. at 423). Here, because Senator McCain’s and former President Trump’s comments pertained squarely to the plaintiff and his court-martial proceedings, the Court concludes that the plaintiff has presented some evidence as to both McCain’s and Trump’s apparent unlawful command influence. Both vilified the plaintiff, labeling him with terms that “presuppos[ed] [his] guilt[,]” which the ACCA has viewed as evidence of unlawful command influence. United States v. Alton, ARMY 20190199, 2021 WL 2232100, at *7 (U.S. Army Ct. Crim. App. June 2, 2021); see, e.g., Pl.’s Facts ¶ 83 (Senator McCain stating that the plaintiff “is clearly a deserter”); Def.’s Resp. to Pl.’s Facts ¶ 83; Pl.’s Facts ¶ 90 (“Trump repeatedly vilified the plaintiff, describing him as a traitor at numerous rallies[.]”); Def.’s Resp. to Pl.’s Facts ¶ 90; see Bergdahl II, 80 M.J. at 234 (opining that former President Trump’s labeling of the plaintiff as a deserter “is antithetical to the presumption of innocence the Constitution affords to all accused”).

Moreover, both Senator McCain and former President Trump expressly stated their desires that the plaintiff be punished harshly, and noted actions they would take if he were not. See Pl.’s Facts ¶ 83 (Senator McCain stating that “[i]f it comes out that [the plaintiff] has no punishment, we’re going to have to have a hearing in the Senate Armed Services Committee”); Def.’s Resp. to Pl.’s Facts ¶ 83; Def.’s Mot., Ex. 8 (1st UCI Ruling) ¶ 1 (accepting as fact that

former President Trump “express[ed] an opinion about [the plaintiff’s] guilt and promis[ed] that, if the [the plaintiff] didn’t get jail time and [former President] Trump were elected President, he would review the case”); Bergdahl II, 80 M.J. at 244 (noting that former President Trump ratified his comments once he became President). The Court concludes that these statements clearly constitute at least some evidence of an “attempt to influence the action of a court-martial . . . or a[] member thereof[.]” 10 U.S.C. § 837(a)(3). Therefore, because the plaintiff has presented some evidence of apparent unlawful command influence, “the burden shifts to the government to rebut [this] allegation[.]” Salyer, 72 M.J. at 423.

iii. Whether the Command Influence Placed an Intolerable Strain on Public Perception of the Military Justice System

As noted above, in the context of an allegation of apparent unlawful command influence, the government must show that “the influence of command placed [no] ‘intolerable strain on public perception of the military justice system[.]’” Stoneman, 57 M.J. at 42–43 (quoting Wiesen, 56 M.J. at 175), by demonstrating that “an objective, disinterested observer, fully informed of all the facts and circumstances, would [not] harbor a significant doubt about the fairness of the proceeding[.]” Lewis, 63 M.J. at 415.¹⁰ In making this determination, the CAAF “has assessed the aggravating and mitigating facts and circumstances and then decided, in its own estimation, whether the [g]overnment’s conduct ‘place[d] an intolerable strain upon the

¹⁰ The plaintiff argues that in concluding that “‘a reasonable member of the public,’ fully informed of the facts and circumstances, would not harbor a significant doubt as to the fairness of the proceedings, [the CAAF] imputed to that observer numerous facts that would not be known to a member of the public.” Pl.’s Mem. at 14. However, in the context of a review of a court-martial conviction, while the CAAF “focus[es] upon the perception of fairness in the military justice system as viewed through the eyes of a reasonable member of the public[.]” that “reasonable member of the public” is considered “an objective, disinterested observer, fully informed of all the facts and circumstances” of the case. Lewis, 63 M.J. at 415 (emphasis added). Thus, the test is not governed by the perceptions of just any hypothetical member of the public, but rather one who is fully informed of every factual aspect of the case. See id. Given this standard, the Court concludes that the CAAF properly imputed to such an observer knowledge of the facts and circumstances of the plaintiff’s case. See Bergdahl II, 80 M.J. at 238–43 (imputing to the “reasonable observer” knowledge of various aspects of the underlying facts in the plaintiff’s case, as well as facts regarding the procedural history of his case).

public’s perception of the military justice system.” United States v. Horne, 82 M.J. 283, 287 (C.A.A.F. 2022) (quoting Boyce, 76 M.J. at 249). Furthermore, “unlike actual unlawful command influence where prejudice to the [plaintiff] is required, no such showing is required for a meritorious claim of an appearance of unlawful command influence.” Boyce, 76 M.J. at 248 (emphasis added). However, “the lack of personal prejudice [to the plaintiff] is still a ‘significant factor in determining whether the unlawful command influence created an intolerable strain on the public’s perception of the military justice system.’” Horne, 82 M.J. at 289 (quoting United States v. Proctor, 81 M.J. 250, 255 (C.A.A.F. 2021)) (emphasis added).

There are five primary stages of the proceedings at issue in this case, which the plaintiff contends were tainted by unlawful command influence: (1) the investigation and preferral stage; (2) the convening authority’s decision to refer the plaintiff’s case to a general—rather than special—court-martial; (3) the plaintiff’s entry of a guilty plea; (4) the plaintiff’s sentencing; and (5) the appellate proceedings. See supra Section I.B.4. The Court will “assess[] the aggravating and mitigating facts and circumstances[.]” Horne, 82 M.J. at 287, as to each of these stages, keeping in mind the deference that must be afforded to the military courts, Sanford, 586 F.3d at 32 (noting that, in examining the merits of a plaintiff’s collateral attack to a military conviction, the Court must employ “some degree of deference and certainly more than under [a] de novo standard”).

Regarding the first two stages of the court-martial process—the investigation and preferral stage, and the convening authority’s decision to refer the case to a general court-martial—the Court concludes that the factors regarding (1) the government’s evidence of the plaintiff’s desertion and misbehavior before the enemy, and (2) the significant, compelling evidence regarding casualties incurred as a result of the plaintiff’s alleged desertion, support the

CAAF's conclusion that there was no apparent unlawful command influence as to these aspects of the proceedings. The CAAF noted that "compelling evidence was presented at a hearing held pursuant to Article 32 . . . that [the plaintiff] deserted his unit with intent to shirk hazardous duty and that he engaged in misbehavior before the enemy[,]" which are serious offenses that "can be punishable by death, or by any punishment other than death" under the UCMJ. Bergdahl II, 80 M.J. at 239; see Pl.'s Mem., Ex. 28 (Charge Sheet) at 31. Thus, given that the government presented evidence in support of charges which trigger court-martial jurisdiction and serious potential penalties, see 10 U.S.C. § 885 (desertion); 10 U.S.C. § 899 (misbehavior before the enemy), the Court concludes that "an objective, disinterested observer . . . would [not] harbor a significant doubt about[,]" Lewis, 63 M.J. at 415, the preferral stage of the plaintiff's case or the convening authority's decision to refer the case to a court-martial. See Pl.'s Mem., Ex. 28 (Charge Sheet) at 31 (stating that the plaintiff "did . . . with intent to shirk important service and avoid hazardous duty, namely: combat operations[,]. . . guard duty[,]. . . and combat patrol duties[,]. . . quit his place of duty"); id., Ex. 28 (Charge Sheet) at 31 (stating that the plaintiff "did, at or near Observation Post Mest, Paktika Province, Afghanistan, . . . before the enemy, endanger the safety of Observation Post Mest and Task Force Yukon, which it was his duty to defend, by intentional misconduct[,]. . . left without authority[,], and wrongfully caused search and recovery operations"). Rather, a member of the public informed of the serious facts which the government alleged in its charges would likely expect the plaintiff to be charged and that the case would be referred for court-martial proceedings. Compare, e.g., Bergdahl II, 80 M.J. at 239 (noting the gravity of the charges and the strength of the government's evidence), with United States v. Butler, No. ACM 39802, 2021 WL 3732722, at *29–30 (A.F. Ct. Crim. App. Aug. 20, 2021) (finding that "the severity of the offenses and the strength of the [g]overnment's evidence

would [not] negate the logical connection between [command] influence and [the] decision to prefer the charges” where the Article 32 preliminary hearing officer found that “the evidence against the [a]ccused on each charged offense except [one] . . . meets the very low probable cause standard” (seventh alteration in original) (emphasis in original)).¹¹

Additionally, regarding the convening authority’s decision to refer the plaintiff’s case to a general court-martial, the Court finds the evidence regarding the numerous casualties incurred as a result of the plaintiff’s alleged desertion persuasive in determining whether an objective observer “would harbor a significant doubt about the fairness of the proceeding[,]” Lewis, 63 M.J. at 415. With respect to the convening authority’s decision to refer the case to a general court-martial—contrary to the preliminary hearing officer’s recommendation for a special court-martial—the CAAF “acknowledge[d] that this aspect of the case is a close question and [stated that] it ha[d] given [the court] great pause.” Bergdahl II, 80 M.J. at 239. The CAAF noted, however, that “the ‘strongest factor’ in causing [the preliminary hearing officer] to make a recommendation for a special court-martial was the fact that the [g]overnment”—at that stage of

¹¹ The plaintiff argues that his “prosecution ran counter to American practice since [the] Vietnam [War] to not prosecute returning [prisoners of war (‘]POW[‘)] unless they were guilty of misconduct while in enemy hands.” Id. at 15; see also id. at 3, 27–28, 32. However, the source he cites in support of this contention states that “[t]he [United States] Military has taken varied approaches to pre-capture and post-capture misconduct by POW[is] [that] range from a general amnesty for misconduct after repatriation to aggressive prosecution of deserters.” Id., Ex. 19 (Information Paper: Historical Approach to Pre-Capture and Post-Capture Misconduct by POW[is] (July 1, 2014) (“Information Paper”)) ¶ 2, ECF No. 17-2 (emphasis added). The source further states that “the [Department of Defense] made two policy decisions regarding allegations of misconduct by returning POW[is] at the end of the Vietnam War: (1) there would be no prosecutions for ‘propaganda statements,’ and (2) no charges would be brought against POW[is] except by other POW[is].” Id., Ex. 19 (Information Paper) ¶ 2(c). The source noted that “Pentagon officials dropped charges [against multiple Vietnam War POWs] ‘owing to the complex legal and policy issues that would have made conviction problematical and the damaging publicity that would have attended a long trial.’” Id., Ex. 19 (Information Paper) ¶ 2(c)(ii). Thus, the practice the plaintiff alludes to appears to have been put in place in response to the specific legal and policy circumstances during the Vietnam War. Moreover, the plaintiff’s contention does not at all account for the fact that the government charged the plaintiff with desertion, an offense which the cited source notes has been “aggressive[ly] prosecut[ed]” by the United States Military. Id., Ex. 19 (Information Paper) ¶ 2. Accordingly, the Court finds this argument unpersuasive in determining whether “an objective, disinterested observer . . . would harbor a significant doubt about[,]” Lewis, 63 M.J. at 415, the preferential stage of the plaintiff’s case.

the case—had “failed to submit before him any evidence ‘demonstrating that anyone was killed or wounded’ during the military’s search and recovery efforts related to [the plaintiff’s] disappearance.” Id. at 240. However, there were numerous significant casualties that resulted from the plaintiff’s disappearance, and the CAAF detailed some of these in its opinion. See id. (stating that, after the plaintiff’s disappearance, “thousands of United States soldiers, sailors, airmen, and Marines conducted an intensive search of the region spanning thirty to forty-five days[,]” resulting in “increased presence of American troops precipitat[ing] increased interactions with the enemy, which ultimately increased the risk to those searching for [the plaintiff]”); id. at 240–41 & n.10 (noting “numerous American casualties,” including “Retired Navy SEAL Senior Chief Petty Officer James Hatch[, who] was shot in the leg, requiring eighteen surgeries over several years[;]” “a military dog[] . . . killed during the mission[;]” “at least two Army specialists [who] came under rocket-propelled grenade fire[;]” “Specialist Jonathan Morita[, who] sustained serious [permanent] injuries to his right hand[;]” and “Master Sergeant [] Mark Allen[, who] was shot through the head[, . . . [placing him] in a ‘vegetative state,’ . . . [requiring him to] undergo[] fifteen to twenty surgeries which included the removal of both his frontal lobes,” and eventually leading to his death). Although the preliminary hearing officer was not provided with this information, the CAAF found that the convening authority, who

served as the Senior Military Assistant to the Secretary of Defense, during which time he was present for briefings regarding [the plaintiff], was aware of negotiations taking place to effect [the plaintiff’s] return from Taliban captivity, and provided daily reports to the Secretary of Defense concerning [the plaintiff’s] health and welfare following his eventual return to the United States[.]

would have clearly had access to this casualty information. Id. at 241. And, although it might require an objective observer to make an inference regarding the convening authority’s

knowledge of this information, the Court concludes that this is a reasonable inference fairly encompassed by the knowledge of “an objective, disinterested observer, fully informed of all the facts and circumstances,” of the case, Lewis, 63 M.J. at 415 (emphasis added). See supra note 10. Therefore, the Court concludes that an objective observer would reasonably expect a convening authority, with knowledge of these serious casualties, and with significant discretion in his referral decision, see R.C.M. 601(d)(1), to refer the case to a general court-martial, where the plaintiff might face harsher penalties.

Regarding the third stage of the proceedings—the plaintiff’s entry of a guilty plea—the Court concludes that an objective observer would not harbor a significant doubt about the fairness of the guilty plea. See Lewis, 63 M.J. at 415. At multiple points in its opinion, the CAAF heavily emphasized the fact that the plaintiff chose to plead guilty. See, e.g., Bergdahl II, 80 M.J. at 242, 244. The Court recognizes that there are various reasons why an individual might choose to plead guilty, some of which are noted by the plaintiff. See Pl.’s Mem. at 31 (arguing that “in light of the military judge’s rulings on pretrial motions, the plaintiff’s dilemma was clear” and that “[h]e pleaded only after the military judge had rejected challenges to the legal sufficiency of the charges, his claim that the charges were redundant, and three [unlawful command influence] motions”). However, having concluded that the military judge thoroughly considered the plaintiff’s dispositive motions, see supra Section III.A.1, the Court also concludes that the plaintiff’s subsequent entry of a guilty plea cuts against a finding of apparent unlawful command influence as to this specific stage of the proceeding. Specifically, the plaintiff concedes that there was a factual basis for his guilty plea, see Pl.’s Mem. at 31 (“There was no dispute that he had left his post seeking to travel overland to a forward operating base and make a report.”), and that his plea was voluntary, see id. at 32 (“We do not contend that the plaintiff’s

plea or his request for a punitive discharge were involuntary[.]”). And, while it is possible that he chose to plead guilty for other strategic reasons—for example, based on the prior adverse rulings by the military judge—given the thoroughness of the military judge’s evaluation of the plaintiff’s dispositive motions, see supra Section III.A.1, “an objective, disinterested observer, fully informed of all the facts and circumstances, would [not] harbor a significant doubt about the fairness of” the plaintiff’s entry of his guilty plea, Lewis, 63 M.J. at 415. Compare Bergdahl II, 80 M.J. at 242 (“In [pleading guilty], [the plaintiff] explicitly agreed in open court that he was voluntarily pleading guilty because he was in fact guilty and not for any other reason. In a lengthy plea colloquy, [he] explained in detail his intent to walk off his post in hostile territory, his reasoning for doing so, and the exact steps he took to attain this objective.”), with United States v. Gattis, 81 M.J. 748, 757–58 (N.M.C. Ct. Crim. App. Aug. 25, 2021) (finding that “no impartial observer would conclude it was the actions of the command master chief and other members of his chain of command that caused him to plead guilty” where “[d]uring a substantial plea colloquy, [the a]ppellant explained in detail [the factual basis for his plea]”).

Regarding the fourth stage of the proceedings—the plaintiff’s sentencing—the Court concludes that consideration of this factor shows that there was no apparent unlawful command influence for two reasons. First, the discrepancy between the sentence the plaintiff received, and the potential penalties, as well as the sentences called for by Senator McCain and former President Trump, was significant. And second, the sentence the plaintiff received overall indicates a lack of prejudice to the plaintiff, which is a “significant factor in determining whether the unlawful command influence created an intolerable strain on the public’s perception of the military justice system.” Horne, 82 M.J. at 289 (internal quotation marks omitted). Prior to the plaintiff’s sentencing, Senator McCain stated that, “[i]f it comes out that [the plaintiff] has no

punishment, we're going to have to have a hearing in the Senate Armed Services Committee,' adding that the plaintiff . . . 'is clearly a deserter.'" Pl.'s Facts ¶ 83; see Def.'s Resp. to Pl.'s Facts ¶ 83; see also Def.'s Mot., Ex. 5 (1st UCI Ruling) ¶ 2(i). And, former President Trump stated that "deserters used to be shot, implying and at times saying outright that the plaintiff deserved the death penalty[,]" Pl.'s Facts ¶ 94; see Def.'s Resp. to Pl.'s Facts ¶ 94, and in the context of these types of remarks, in effect "pantomimed executions by rifle and pistol shot, complete with sounds effects[,]" Pl.'s Facts ¶ 95; see Def.'s Resp. to Pl.'s Facts ¶ 95. Former President Trump later "promis[ed] that, if the [plaintiff] didn't get jail time and [former President] Trump were elected President, he would review the case." Def.'s Mot., Ex. 8 (2d UCI Ruling) ¶ 1. Furthermore, after the military judge imposed the plaintiff's sentence, former President Trump called it "a complete and total disgrace to our [c]ountry and to our [m]ilitary." Bergdahl I, 79 M.J. at 524.

Thus, the sentence that the military judge ultimately imposed was in direct contrast to the harsh punishments requested by Senator McCain and former President Trump. And, the Court therefore concludes that a reasonable observer comparing these officials' passionate advocacy for severe sentences with the far less punitive sentence that the plaintiff actually received, "would [not] harbor a significant doubt about the fairness of" the sentencing in this case, Lewis, 63 M.J. at 415. Rather, the Court agrees with the CAAF that, with respect to sentencing, "rather than being swayed by outside forces, the military judge [appeared] notably impervious to them." Bergdahl II, 80 M.J. at 244. Moreover, at sentencing, the plaintiff requested a dishonorable discharge in lieu of a prison sentence, see Def.'s Mot., Ex. 1 (Trial Tr.) at 2694:15–17 ("[T]he defense respectfully requests that you sentence [the plaintiff] to a dishonorable discharge."); see also id., Ex. 1 (Trial Tr.) at 2695:1–2697:1 (affirming the plaintiff's understanding of the

consequences of a dishonorable discharge sentence), which the military judge imposed. Despite that penalty, the plaintiff argues that he “did not receive ‘the very sentence [he] requested’” because “he never suggested a five-figure financial sanction” or a “demot[ion] to the lowest enlisted pay grade.” Pl.’s Mem. at 32 (quoting Def.’s Mem. at 45) (first alteration in original). While the plaintiff is correct that he did not request these financial sanctions, see generally Def.’s Mot., Ex. 1 (Trial Tr.) at 2670:12–2694:20, the Court nonetheless concludes that, given the aggravating factors in this case—the government’s strong evidence in support of the plaintiff’s charges, see Bergdahl II, 80 M.J. at 239 (noting the government’s strong evidence presented at the Article 32 hearing); Pl.’s Mem., Ex. 28 (Charge Sheet) at 31 (describing the plaintiff’s charges); the seriousness of the charges, see 10 U.S.C. § 885(c) (noting that potential penalties for desertion include “death or such other punishment as a court-martial may direct” “if the offense is committed in time of war”); 10 U.S.C. § 899 (noting that a person convicted of misbehavior before the enemy “shall be punished by death or such other punishment as a court-martial may direct”); and the extensive casualties that resulted from the plaintiff’s actions, see Bergdahl II, 80 M.J. at 240–41 (listing casualties)—“an objective, disinterested observer . . . would [not] harbor a significant doubt about the fairness of” the military judge’s imposition of a hefty fine and demotion in rank, Lewis, 63 M.J. at 415. Accordingly, the Court concludes that there was no apparent unlawful command influence as to the sentencing stage of the plaintiff’s court-martial proceedings.

Finally, regarding the appellate stage of the proceedings, the Court concludes that, because each stage of the court-martial proceedings at the trial level appears untainted by unlawful command influence, it follows that “an objective, disinterested observer . . . would [not] harbor a significant doubt about the fairness of” the ACCA’s affirmance of the plaintiff’s

conviction and sentence, id. The Court further agrees with the CAAF that, given the aggravating factors in this case, “an objective, disinterested observer would decide that the convening authority’s decision not to exercise his discretionary clemency authority . . . was a foregone conclusion[,]”¹² and that “there would be no basis for an impartial observer to believe that the decision by the [ACCA] to affirm the findings and sentence in this case was in any way unfair.” Bergdahl II, 80 M.J. at 244.

Based on “the totality of the circumstances in this case[,]” Boyce, 76 M.J. at 252, the Court concludes that “an objective, disinterested observer, fully informed of all the facts and circumstances, would [not] harbor a significant doubt about the fairness of the proceeding[s,]” Lewis, 63 M.J. at 415, and therefore, command influence did not “place[] an ‘intolerable strain on public perception of the military justice system[,]’” Stoneman, 57 M.J. at 43 (quoting Wiesen, 56 M.J. at 175). Thus, according significant deference to the CAAF as required, see Sanford, 586 F.3d at 32, “the Court finds no reason to disturb [the CAAF’s] decisions on the merits of [the plaintiff’s unlawful command influence] claim[s,]” Scott, 351 F. Supp. 3d at 8. Accordingly, the Court must grant the defendant’s motion and deny the plaintiff’s motion as to Count I of the plaintiff’s Complaint. Although it must reach this conclusion, the Court notes that what occurred in this case illustrates why individuals aspiring for public office and those achieving that

¹² The plaintiff disputes the CAAF’s characterization that his “post-trial matters submitted to the convening authority were ‘absent any formal request for clemency in the form of a sentence reduction.’” Bergdahl II, 80 M.J. at 244 (quoting Bergdahl I, 79 M.J. at 526); see Pl.’s Mem. at 29–30. However, even assuming for purposes of the Court’s analysis that the plaintiff did effectively seek clemency, the Court concludes that there was no apparent unlawful command influence in the clemency stage of the proceedings. The fact that the plaintiff received a dishonorable discharge consistent with his request, combined with the multiple aggravating factors which an objective observer would view as justifying the imposition of financial sanctions and the plaintiff’s demotion in rank, see supra Section III.A.2.iii, support the convening authority’s decision to approve the military judge’s findings and sentence. Furthermore, the Court concludes that because these aggravating factors form such a solid basis for the convening authority’s approval of the sentence and denial of clemency, the fact that former President Trump deemed the sentence “a complete and total disgrace to our [c]ountry and to our [m]ilitary[,]” Bergdahl I, 79 M.J. at 524, would not create “a significant doubt about the fairness of” the convening authority’s decision, Lewis, 63 M.J. at 415.

objective should not express their desired verdict and punishment of individuals merely accused of committing criminal offenses. They must be mindful that in the United States, individuals merely accused of committing crimes are presumed to be innocent until the prosecution has satisfied the high bar of proving guilt beyond a reasonable doubt regardless of the severity of the charged offense. So too must they appreciate the potential impact their comments may have on those who have to adjudicate the accused's culpability and the perception the public may have on the fairness of the process, which the credibility of the judicial system relies on in order for its decisions to be widely accepted. Otherwise, the system will become subject to widespread condemnation by the public it serves. And that applies equally to our military justice system.

B. The Plaintiff's Claim that the Military Judge Failed to Disclose a Basis for His Disqualification

Having concluded that the military courts fully and fairly considered the plaintiff's unlawful command influence claims, the Court will next address the plaintiff's claim that the military judge who presided over his court-martial proceedings improperly failed to disclose a basis for his disqualification. After the CAAF denied the plaintiff's appeal and affirmed his conviction on August 27, 2020, see Bergdahl II, 80 M.J. at 244, the plaintiff filed a motion for reconsideration and motion to supplement the record based upon a newly discovered job application submitted to the Department of Justice by the military judge while he was actively presiding over the plaintiff's court-martial proceedings, see Pl.'s Facts ¶¶ 119, 132; Def.'s Resp. to Pl.'s Facts ¶¶ 119, 132. On October 14, 2020, the CAAF "denied [these motions] without prejudice to [the plaintiff's] right to file a writ of error coram nobis with the appropriate court." Bergdahl III, 80 M.J. at 362 (underline added). After the plaintiff subsequently filed a writ of error coram nobis with the ACCA, that court denied the plaintiff's writ solely based on its

conclusion that the plaintiff “d[id] not meet the threshold criteria for coram nobis review[,]” Bergdahl IV, 2020 WL 7316058, at *1, “find[ing] no valid reason why [the plaintiff] did not seek relief earlier[,]” id. at *3. Thus, the ACCA denied the plaintiff’s writ entirely based on only one of the criteria for coram nobis review—his delay in raising this particular issue—and did not reach the merits of his challenge. See id. at *1–5. The CAAF summarily affirmed this decision on February 2, 2021. See Bergdahl V, 81 M.J. at 128 (C.A.A.F. 2021).

The defendant argues that, “[e]specially given that the [ACCA] closely hewed to Supreme Court precedent, there is no error, fundamental or otherwise in th[at] court’s decision[,]” “[b]ut [even] if the Court were to consider the merits of this claim, [the p]laintiff nonetheless would not be entitled to relief.” Def.’s Mem. at 37. In response, the plaintiff argues that the “ACCA’s insistence that he should have raised the issue sooner is not well-taken because ‘sound’ or ‘valid’ reasons exist for not having done so[,]” Pl.’s Mem. at 18,¹³ and that,

¹³ With respect to the ACCA’s review of the plaintiff’s coram nobis petition, the plaintiff also argues that “[t]he unfairness [of the ACCA’s review] was compounded by the makeup of the ACCA panel[,]” given that “one of the ACCA judges was married to the head of the Army’s Criminal Law Division.” Pl.’s Mem. at 16. The plaintiff argues that the judge “should have recused [herself] when the plaintiff objected to her participation” and “[h]er failure to do so in a case that concerns, of all things, a recusal issue is baffling (as is [the] ACCA’s failure to explain its denial of the recusal motion).” Id. (emphasis omitted). The Rules for Courts-Martial provide in relevant part:

a military judge shall [] disqualify himself or herself . . . [w]here . . . the military judge’s spouse . . . (A) [i]s a party to the proceeding; (B) [i]s known by the military judge to have an interest, financial or otherwise, that could be substantially affected by the outcome of the proceeding; or (C) [i]s to the military judge’s knowledge likely to be a material witness in the proceeding.

R.C.M. 902(b)(5)(A)–(C). Thus, the fact that one the ACCA judge’s spouse was employed by the Army’s Criminal Law Division does not render that judge subject to disqualification under this provision, given that there is no indication that she was a party, had a pecuniary interest in the outcome of the case, or served as a witness. See Pl.’s Mem. at 16. Moreover, the mere fact that a judge’s spouse is employed by a party to litigation before that judge does not necessarily warrant recusal, where the spouse is not otherwise involved in that particular litigation. See Philip Morris USA Inc. v. U.S. Food & Drug Admin., 156 F. Supp. 3d 36, 52 (D.D.C. 2016) (concluding that the presiding judge’s wife’s employment with a law firm representing one of the litigants in a case before the judge “d[id] not compel [his] recusal” where “[his] wife was not involved in the firm’s representation of [the litigant] in connection with [the subject matter of the case]” and this was “too remote and too attenuated a connection to merit [] recusal”); see also id. (listing cases from multiple district courts all declining to require recusal where a judge’s spouse worked for a law firm representing a litigant before the judge, but was not involved in that litigation in any form). Accordingly, the Court concludes that the mere fact that the ACCA judge’s spouse worked for the Army’s

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consequently, the “CAAF’s decision cannot survive the later-obtained evidence of the military judge’s concealed job application[.]” *id.* at 34.

In support of his argument that the military judge improperly failed to disclose grounds for his disqualification based upon his job application for an immigration judge position with the Department of Justice, the plaintiff relies heavily upon this Circuit’s opinion in *In re Al-Nashiri*, 921 F.3d 224 (D.C. Cir. 2019). *See* Pl.’s Mem. at 38. In that case, a Guantánamo Bay detainee “fac[ing] capital charges before a military commission” “s[ought] a writ of mandamus vacating commission orders by [the military judge that presided over his proceedings]” based upon the military judge’s failure to disclose his application for employment as an immigration judge with the Department of Justice, which litigated the case on behalf of the government. *Al-Nashiri*, 921 F.3d at 226. This Circuit granted the petition, “conclud[ing] that [the military judge’s] job application to the [Department of] Justice [] created a disqualifying appearance of partiality[.]” *Id.* Specifically, the Circuit identified three primary factors which created an appearance of impartiality requiring disclosure. *See id.* at 233–37.

First, the Circuit noted that, because “the Attorney General was a participant in [the] case from start to finish[.]” *id.* at 236, “[t]he fact of the [military judge’s] employment application [to a position under the Department of Justice] alone would [] be enough to require his disqualification[.]” *id.* at 237, as “it is beyond question that judges may not adjudicate cases involving their prospective employers[.]” *id.* at 235. Second, the Circuit opined that the military judge’s “cho[ice] to emphasize his role as the presiding judge over [the petitioner’s] commission” in his job application by “boast[ing]” about his role and “even suppl[y]ing an order

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Criminal Law Division, without any additional connection to the plaintiff’s case, did not warrant the ACCA judge’s recusal.

from [the petitioner’s] case as his writing sample” “affirmatively called the [Department of Justice]’s attention to his handling of [the] case, making his performance as presiding judge a key point in his argument for employment.” *Id.* at 237. Third and finally, the Circuit noted that “[a]t no point in the two-plus years after submitting his application did [the military judge] disclose his efforts to secure [this] employment” and “[i]ndeed, perhaps most remarkably, less than twenty-four hours after receiving his [] start date [for the immigration judge position], [he] indefinitely abated commission proceedings, musing on the record that ‘over the next week or two’ he would decide whether ‘it might be time . . . to retire.’” *Id.* (final alteration in original). All of these factors, the Circuit reasoned, combined to “cast an intolerable cloud of partiality over [the military judge’s] subsequent judicial conduct.” *Id.* Consequently, the Circuit “grant[ed] [the petitioner’s] petition for writ of mandamus and vacate[d] all orders issued by [the military judge] on or after” the date that he submitted his application for employment as an immigration judge. *Id.* at 241. In this case, the plaintiff argues that

[t]he[] circumstances [in Al-Nashiri]—the reference to Al-Nashiri’s case in [the judge’s] job application, the inclusion of a pertinent ruling from that case as the judge’s writing sample, the misleading reference to retirement—all bear a striking resemblance to the plaintiff’s case and easily meet the [] standard for concern over partiality, and therefore plainly require disqualification, as the Court of Appeals ordered in Al-Nashiri.

Pl.’s Mem. at 38.

The Court will proceed by first determining the threshold issue of whether the ACCA, in denying the plaintiff’s writ of error coram nobis based upon his delay in raising the issue of the military judge’s job application, thoroughly considered the plaintiff’s claims. And, because the Court concludes that it did not, see infra Section III.B.1, the Court will then evaluate the merits of the plaintiff’s claim that the military judge improperly failed to disclose a ground for his disqualification, see infra Section III.B.2. See Sanford, 586 F.3d at 32 (articulating “two steps in

applying the ‘full and fair consideration’ standard: (1) a review of the military court’s thoroughness in examining the relevant claims, at least where thoroughness is contested; and (2) a close look at the merits of the claim, albeit with some degree of deference and certainly more than . . . [a] de novo standard”).

1. Whether the ACCA Properly Denied the Plaintiff’s Writ of Error Coram Nobis Based Upon the Plaintiff’s Delay in Seeking Such Relief

The Court must first determine whether the ACCA properly denied the plaintiff’s writ of error coram nobis based upon his delay in raising the issue of the military judge’s job application. “The writ of coram nobis is an ancient common-law remedy designed ‘to correct errors of fact[,]’” United States v. Denedo, 556 U.S. 904, 910 (2009) (quoting United States v. Morgan, 346 U.S. 502, 507 (1954)), and “enabl[e a] court[,] where the action was commenced and where the judgment was rendered[,] to avoid the rigid strictures of judgment finality by correcting technical errors[,]” id. at 910–11 (internal quotation marks omitted). However, the doctrine of coram nobis has been extended to “redress a fundamental error, . . . as opposed to mere technical errors.” Id. at 911; see id. at 917 (holding that “Article I military courts have jurisdiction to entertain coram nobis petitions to consider allegations that an earlier judgment of conviction was flawed in a fundamental respect”). “Continuation of litigation after final judgment and exhaustion or waiver of any statutory right of review should be allowed through this extraordinary remedy only under circumstances compelling such action to achieve justice.” Morgan, 346 U.S. at 511. The Supreme Court has established the following threshold criteria for coram nobis review:

- (1) the alleged error is of the most fundamental character; (2) no remedy other than coram nobis is available to rectify the consequences of the error; (3) valid reasons exist for not seeking relief earlier; (4) the new information presented in the petition could not have been discovered through the exercise of reasonable diligence prior to the original judgment; (5) the writ does not seek to reevaluate

previously considered evidence or legal issues; and (6) the sentence has been served, but the consequences of the erroneous conviction persist.

Denedo v. United States, 66 M.J. 114, 126 (C.A.A.F. 2008) (citing Morgan, 346 U.S. at 512–13).

Because the ACCA denied the plaintiff’s coram nobis petition based solely on the finding that he “ha[d] not met the third threshold requirement[,]” Bergdahl IV, 2020 WL 7316058, at *3, the Court will consider whether the ACCA “thorough[ly] [] examin[ed] the [plaintiff’s] claims[,]” Sanford, 586 F.3d at 32, by analyzing the ACCA’s dispositive conclusion regarding that criterion—i.e., whether the ACCA properly found that the plaintiff failed to establish “valid reasons [] for not seeking relief earlier[,]” Denedo, 66 M.J. at 126.

Recognizing that “[i]n American jurisprudence the precise contours of coram nobis [review] have not been well defined,” Denedo, 556 U.S. at 910 (internal quotation marks omitted), and that “the D.C. Circuit’s precedent in this area is thin[,]” United States v. Williams, 630 F. Supp. 2d 28, 32 (D.D.C. 2009), the Court concludes that the plaintiff has established “valid reasons [] for not seeking relief earlier[,]” Denedo, 66 M.J. at 126. The Supreme Court has held that a coram nobis petition should be granted where, in addition to the other criteria, “sound reasons exist[] for failure to seek appropriate earlier relief[.]” Morgan, 346 U.S. at 512. And, while courts in this Circuit have not articulated a bright-line definition of “sound” or “valid” reasons, see Williams, 630 F. Supp. 2d at 32, “[c]ourts generally deny coram nobis petitions when ‘none of the material facts or applicable laws have changed since [the petitioner]’s conviction[.]”’ United States v. Pole, No. 09-cr-354 (EGS), 2021 WL 5796518, at *9 (D.D.C. Dec. 7, 2021) (quoting United States v. Lee, 84 F. Supp. 3d 7, 9 (D.D.C. 2015)), or where the information relevant to the petitioner’s challenge was in his or her possession, or otherwise known to him or her, at the time of conviction, see id. (finding that the petitioner failed to show valid reasons for not seeking relief earlier where “his claim derive[d] from materials the

defendant himself produced to the government through counsel” and “he and his appellate counsel had everything they needed in order to raise the claim on direct appeal” (internal quotation marks omitted)).

Here, as a preliminary matter, it is undisputed that the plaintiff had no actual knowledge or possession of the military judge’s job application during his court-martial proceedings, see Pl.’s Facts ¶ 132 (stating that the plaintiff “obtained a copy of the military judge’s application from the [Department of] Justice [] on September 15, 2020”); Def.’s Resp. to Pl.’s Facts ¶ 132; see also Pl.’s Mem., Ex. 33 (Writ-Appeal Petition for Review of U.S. Army Court of Criminal Appeals Opinion and Action on Petition for Writ of Error Coram Nobis (“Writ-Appeal Petition”)) at 3, ECF No. 17-17 (stating that the military judge’s employment application was “obtained under [the Freedom of Information Act (‘]FOIA[’])”), and therefore, “material facts . . . have changed since his conviction[,]” Pole, 2021 WL 5796518, at *9. The defendant argues that the plaintiff reasonably should have known about the fact of the military judge’s application and the potential legal import of that application either when “[t]he military judge’s employment as an immigration judge became public on September 28, 2018[,]” or when the Al-Nashiri opinion—upon which the plaintiff heavily relies—was issued on April 16, 2019. Def.’s Mem. at 21. However, the Court finds it unreasonable to impose a duty upon the plaintiff to not only monitor the employment status of a judge after the conclusion of proceedings before that judge, but also to file a baseless FOIA request to obtain the judge’s employment application that would call into question the judge’s impartiality, based upon the mere theoretical possibility that he might have applied for such employment while presiding over the plaintiff’s case, absent any

reason to surmise that the possibility existed.¹⁴ This is especially true where, as here, the ultimate duty in situations of potential judicial disqualification is imposed on the judge, see Al-Nashiri, 921 F.3d at 234 (noting that various “rules governing judicial conduct[,]” including the Rules for Courts-Martial, “all speak with one clear voice when it comes to judicial recusal: judges shall disqualify themselves in any proceeding in which [their] impartiality might reasonably be questioned” (internal quotation marks omitted) (second alteration in original)), and the military judge here not only failed to disclose potential grounds for disqualification but also affirmatively misled the parties, see Pl.’s Mem. at 43 (quoting the military judge as stating, “I’m what’s referred to as a terminal Colonel, which means I’m not going anywhere but the retirement pastures . . . [a]nd that’s in almost a year from now” (quoting Def.’s Mot., Ex. 1 (Trial Tr.) at 1724:3–5)); see also supra Section I.B.2.ii.¹⁵

¹⁴ To the extent that the defendant intends to argue that the appropriate standard to apply in this context requires the plaintiff to have exercised reasonable diligence, or imposes inquiry notice as to the newly-discovered material facts, see Def.’s Mem. at 36–37, the Court notes that while at least one other federal Circuit has affirmed a denial of a coram nobis petition based upon the conclusion that the petitioner “should have known” of the facts underlying his challenge, see Foont v. United States, 93 F.3d 76, 80 (2d Cir. 1996), the Court has been unable to locate any precedent in this Circuit imposing this sort of duty on a petitioner in this context. However, even if the Court were to impose this duty on the plaintiff, it would still conclude that requiring the plaintiff in this case to have discovered the military judge’s employment application prior to the CAAF’s judgment would go beyond any “reasonable diligence” expectation under the circumstances. Cf. Momenian v. Davidson, 878 F.3d 381, 388 (D.C. Cir. 2017) (noting in the context of a legal malpractice case that “[i]nquiry notice extends to that knowledge which a plaintiff would have possessed after due investigation as measured by an objective standard of reasonable diligence under the circumstances” (internal quotation marks and alterations omitted)). The Court would reach this conclusion, because it finds that it would be unreasonable to demand that a party pursue information he or she has no reason to suspect exists.

¹⁵ The defendant argues that the plaintiff “errs in his characterization of the military judge’s comments, which are reasonably understood to be answering a question regarding his plans within the military,” Def.’s Reply at 22 (emphasis added), i.e., that he planned to retire from the military, not from all employment. However, the military judge’s references to “not going anywhere but the retirement pastures[,]” Def.’s Mot., Ex. 1 (Trial Tr.) at 1724:4, and not “expect[ing] to go anywhere but back home as soon as the Army is done with [him,]” id., Ex. 1 (Trial Tr.) at 1724:15–16, do not unambiguously support the defendant’s interpretation. While one could infer from the entirety of the military judge’s comments that he only intended to retire from the military, see supra Section I.B.2.ii, the Court concludes that a reasonable person would have just as likely construed the military judge’s statements on their face as indicating an intention to retire from employment totally, which is misleading given the submission of his job application to become an immigration judge seven days prior to the date when these statements were made, see Pl.’s Facts ¶ 119 (“On October 16, 2017, the military judge applied to the [Department of] Justice [] to be an

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In other words, based upon the military judge’s representations during the court-martial proceedings, as well as his failure to disclose his job application, the plaintiff had no reason to know or even suspect that the military judge was applying for a job within the executive branch and that his impartiality could therefore be in question, considering the executive branch’s involvement in this case. Furthermore, the Court agrees with the plaintiff that even though there was “a known appellate issue as to the job application submitted by the judge in Al-Nashiri[,]” Pl.’s Mem. at 21 (internal quotation marks omitted), after the issuance of that opinion, “there was no such issue as to the military judge in this case[,]” id. (emphasis omitted and added), until the plaintiff received, and could review the contents of, the military judge’s employment application. That is, even if the Court could expect the plaintiff to be aware of the press release issued on September 28, 2018, announcing the military judge’s appointment as an immigration judge, see Pl.’s Facts ¶ 129; Def.’s Resp. to Pl.’s Facts ¶ 129, mere notice of his appointment would not have informed the plaintiff of either (1) the military judge’s submission of his application during the pendency of the court-martial proceedings; (2) the misleading nature of the military judge’s comments regarding his retirement, in light of the timing of the submission of his application; or (3) the military judge’s submission of an order denying the plaintiff’s unlawful command influence motion as the writing sample submitted with his employment application, see Pl.’s Mem., Ex. 33 (Writ-Appeal Petition) at 52–67 (consisting of the military judge’s application), three facts which are extremely important in applying the rulings in Al-Nashiri to the plaintiff’s case, see Pl.’s Mem. at 37–38 (noting these factual similarities between the two cases).¹⁶

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immigration judge.”); Def.’s Resp. to Pl.’s Facts ¶ 119; Def.’s Mot., Ex. 1 (Trial Tr.) at 1717 (indicating that the military judge’s statements regarding retirement were made on October 23, 2017).

¹⁶ Furthermore, to the extent the defendant argues that the publication of the Al-Nashiri opinion triggered an obligation on the plaintiff’s part to seek out the military judge’s employment application, see Def.’s Mem. at 36–37, (continued . . .)

In its decision denying the plaintiff’s coram nobis petition, the ACCA relied heavily upon United States v. Kates, Misc. Dkt. No. 2014-05, ACM S32018, 2014 CCA LEXIS 360 (A.F. Ct. Crim. App. June 17, 2014), which involved a petitioner’s challenge to an appeal affirming his court-martial conviction based upon the participation of an appellate military judge who was later found to have been improperly appointed to his position, see id. at *1–3. See Bergdahl IV, 2020 WL 7316058, at *3–4 (comparing the plaintiff’s case to the facts in Kates). However, this case is distinguishable from Kates, and accordingly warrants a different result.

The factual predicate for the petitioner’s challenge in Kates—i.e., the appointment of a military appellate judge who then participated in deciding the petitioner’s appeal—was a known fact throughout the petitioner’s appellate proceedings. See Kates, 2014 CCA LEXIS 360, at *2 (stating that the military appellate judge “took part in the decision” “that found no basis for relief in the appellant’s assigned errors” and that the petitioner “did not raise the issue of [the military appellate judge’s] participation” in his subsequent appeal). Moreover, the court in that case noted that the validity of the specific military appellate judge’s appointment had been “very much at issue in appellate litigation” throughout the petitioner’s subsequent appeal. Id. at *7. Conversely, the plaintiff in this case had no knowledge of the factual predicate for his challenge—i.e., the submission and content of the military judge’s job application—until he

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the Court re-emphasizes that the military judge in the plaintiff’s case affirmatively misled the plaintiff regarding his intentions to retire, see supra note 14, and the press release announcing the military judge’s appointment as an immigration judge provided the plaintiff with no knowledge regarding the timing of the submission of his application, see Pl.’s Facts ¶ 129 (“On September 28, 2018, the [Department of] Justice [] issued a press release that stated in part, ‘Attorney General Jeff Sessions appointed [the military judge] to begin hearing cases in October 2018.’” (third alteration in original)); Def.’s Resp. to Pl.’s Facts ¶ 129. Thus, even after the issuance of the Circuit’s opinion in Al-Nashiri, the plaintiff was not on notice that the rulings in that opinion would apply to his case. And, to the extent the defendant argues that the plaintiff must have been aware of the military judge’s employment application given that the plaintiff submitted a FOIA request soon after the issuance of the Al-Nashiri opinion, see Def.’s Reply at 22, the Court declines to speculate regarding the plaintiff’s potential subjective suspicions at the time prior to obtaining the military judge’s employment application where, from an objective standpoint, the plaintiff was not on notice of the submission of the application during his court-martial proceedings.

received the application after the CAAF’s final ruling in his case. See Pl.’s Facts ¶ 132; Def.’s Resp. to Pl.’s Facts ¶ 132. Furthermore, there was no other pending litigation or controversy pertaining specifically to the military judge in his case that would have alerted the plaintiff of potential grounds for his disqualification. See generally Pl.’s Facts; Def’s Resp. to Pl.’s Facts; Pl.’s Mem.; Def.’s Mem. Accordingly, the Court finds the ACCA’s invocation of the ruling in Kates unpersuasive in determining whether the plaintiff has established “sound reasons [] for [his] failure to seek appropriate earlier relief.” Morgan, 346 U.S. at 512.

Based upon the foregoing reasons, the Court concludes that because the plaintiff did not “ha[ve] everything [he] needed in order to raise th[is] claim on direct appeal[.]” Pole, 2021 WL 5796518, at *9 (internal quotation marks omitted), he has established “sound reasons [] for [his] failure to seek appropriate earlier relief[.]” Morgan, 346 U.S. at 512. Therefore, having concluded that the ACCA improperly denied the plaintiff’s coram nobis petition, the Court must proceed by taking “a close look at the merits” of this claim. Sanford, 586 F.3d at 32.

2. Whether the Military Judge Improperly Failed to Disclose a Basis for His Disqualification

The Court must next evaluate the merits of the plaintiff’s claim that the military judge improperly failed to disclose a basis for his disqualification. The plaintiff argues that “[t]he military judge’s job application gave him an impermissible pecuniary interest [that] he had a duty to disclose[.]” Pl.’s Mem. at 34, and,

[b]y failing to disclose his job application while claiming that he was impervious to [unlawful command influence] because he was retiring, the military judge deprived the plaintiff of the opportunity to conduct midstream voir dire . . . , to move for recusal, and to decide whether to elect [a] bench trial before whichever judge was assigned to the case in his place[.]

id. at 42. In support of his position, the plaintiff relies heavily on the Circuit’s decision in Al-Nashiri and analogizes the facts of that case to his case. See id. at 37–40. In response, the defendant argues first that “Al-Nashiri is inapposite here[,]” Def.’s Mem. at 39, and “[the p]laintiff [e]rrs in [a]nalogizing [this case] to Al-Nashiri[,]” id., and second, that “[n]either the military judge’s employment application, nor his conduct of the trial, nor the outcome in this case supplies any reason to question his impartiality[.]” id. at 41.

“Unbiased, impartial adjudicators are the cornerstone of any system of justice worthy of the label.” Al-Nashiri, 921 F.3d at 233–34. “And because ‘[d]eference to the judgments and rulings of courts depends upon public confidence in the integrity and independence of judges,’ jurists must avoid even the appearance of partiality.” Id. at 234 (quoting United States v. Microsoft Corp., 253 F.3d 34, 115 (D.C. Cir. 2001)) (internal quotation marks omitted) (alteration in original). In other words, “to perform its high function in the best way[,] justice must satisfy the appearance of justice.” Liljeberg v. Health Servs. Acquisition Corp., 486 U.S. 847, 864 (1988) (quoting In re Murchison, 349 U.S. 133, 136 (1955)) (internal quotation marks omitted). Violation of a statute or rule regarding judicial disqualification is generally established where “a reasonable person, knowing the relevant facts, would expect that a justice, judge, or magistrate knew of circumstances creating an appearance of partiality, notwithstanding a finding that the judge was not actually conscious of those circumstances.” Id. at 850. And, this standard applies equally to military judges subject to the Rules for Military Commissions. See Al-Nashiri, 921 F.3d at 234 (“Like the judicial recusal statute they mirror, the Rules for Military Commissions focus not on whether a military judge harbored actual bias, but rather on what ‘would appear to a reasonable person . . . knowing all the circumstances.’” (quoting Liljeberg, 486 U.S. at 860–61) (alteration in original)). Thus, “[s]uch a stringent rule

may sometimes bar trial by judges who have no actual bias and who would do their very best to weigh the scales of justice equally between contending parties.” Murchison, 349 U.S. at 136 (emphasis added).

Furthermore, while “[t]he Due Process Clause demarks only the outer boundaries of judicial disqualifications[,]” Aetna Life Ins. Co. v. Lavoie, 475 U.S. 813, 828 (1986), more specific statutes and rules governing judicial conduct “provide more protection than due process requires,” Caperton v. A.T. Massey Coal Co., 556 U.S. 868, 890 (2009). In this case, the Rules for Courts-Martial provide these more specific requirements governing the conduct of military judges. See Def.’s Mem. at 38; Pl.’s Mem. at 35–36. Specifically, Rule 902 requires that “a military judge shall disqualify himself or herself in any proceeding in which that military judge’s impartiality might reasonably be questioned.” R.C.M. 902(a). Furthermore, “[a] military judge shall also disqualify himself or herself . . . [w]here the military judge . . . [knows he or she] ha[s] an interest, financial or otherwise, that could be substantially affected by the outcome of the proceeding[.]” R.C.M. 902(b)(5)(B).

Here, the Court concludes that, “based on the totality of the circumstances, [the military judge’s] conduct falls squarely on the impermissible side of the line[,]” Al-Nashiri, 921 F.3d at 235, with respect to the appearance of judicial partiality. Specifically, the combination of the three following undisputed facts in this case supports the conclusion that “a reasonable person . . . would expect that . . . [the] judge . . . knew of circumstances creating an appearance of partiality[,]” Liljeberg, 486 U.S. at 850: (1) the judge’s application for an immigration judge position with the Department of Justice while the plaintiff’s court-martial proceedings were pending before him, see Pl.’s Facts ¶ 119; Def.’s Resp. to Pl.’s Facts ¶ 119, after former President Trump had made comments directly concerning the plaintiff’s case, see Pl.’s Facts ¶¶

90–97, 103; Def.’s Resp. to Pl.’s Facts ¶¶ 90–97, 103, and the plaintiff had moved to dismiss the case partially on the former President’s comments, see Pl.’s Facts ¶ 104; Def.’s Resp. to Pl.’s Facts ¶ 104; (2) the judge’s submission with his application of an order denying the plaintiff’s unlawful command influence motion as his writing sample, see Pl.’s Facts ¶ 121; Def.’s Resp. to Pl.’s Facts ¶ 121; and (3) the judge’s statements regarding his intent to retire, see Def.’s Mot., Ex. 1 (Trial Tr.) at 1724:3–5, 15–16.

The Court agrees with the plaintiff that these facts “all bear a striking resemblance to” the facts in Al-Nashiri, Pl.’s Mem. at 38, a case in which the Circuit found that a military judge had exhibited an appearance of partiality sufficient to require disclosure of a job application during the course of the petitioner’s trial, see Al-Nashiri, 921 F.3d at 237. See id. (noting that the military judge applied for a job as an immigration judge during Al-Nashiri’s trial, “emphasize[d] his role as the presiding judge . . . [by] suppl[y]ing an order from Al-Nashiri’s case as his writing sample[,]” and “mus[ed] on the record that ‘over the next week or two’ he would decide whether ‘it might be time . . . to retire’”). Nonetheless, despite the similarity of these facts, the defendant argues that this case is inapposite, see Def.’s Mem. at 39, mainly based upon the high degree of emphasis the Circuit placed on the Department of Justice’s active involvement in Al-Nashiri’s case as one of the parties, see Al-Nashiri, 921 F.3d at 235–37. However, while that aspect of the case was dispositive in Al-Nashiri, see id. at 237 (stating that, due to the Department of Justice’s involvement in the case, “[t]he fact of [the military judge’s] employment application alone would [] be enough to require his disqualification”), the Court ultimately considered the “totality of the circumstances[,]” id. at 235, in rendering its decision, including the facts which track closely with those in this case.

Moreover, although the Department of Justice was not one of the parties in the plaintiff’s court-martial proceedings, this case is unique in that the head of the executive branch during part of the plaintiff’s court-martial proceedings—former President Trump—and thus the ultimate authority over the agency that would determine the military judge’s appointment as an immigration judge, expressed during his candidacy and subsequently ratified after his election explicit condemnations of the plaintiff, reflecting his “discernible interest in the outcome[.]” United States v. Wilson, No. ACM 39387, 2021 WL 2390367, at *13 (A.F. Ct. Crim. App. June 10, 2021), of the plaintiff’s case.¹⁷ See, e.g., Pl.’s Facts ¶ 90 (stating that Trump “repeatedly vilified the plaintiff, describing him as a traitor at numerous rallies, and suggesting, among other things, that he be executed”); id. ¶ 92 (“The plaintiff, [] Trump further asserted, was ‘the worst,’ ‘no good,’ ‘this bum,’ a ‘whack job,’ ‘this piece of garbage,’ a ‘son of a bitch,’ and ‘a very bad person who killed six people.’”); id. ¶ 94 (“Trump asserted that deserters used to be shot, implying and at times saying outright that the plaintiff deserved the death penalty.”); id. ¶ 104 (stating that, after he was elected president, Trump “ratified [his] disparaging pre-Inauguration comments about [the plaintiff]”); Def.’s Resp. to Pl.’s Facts ¶¶ 90, 92, 94, 104. See also Def.’s Mot., Ex. 8 (2d UCI Ruling) ¶ 15 (noting that the military judge “recognizes that this is an unusual case, perhaps unique in all the annals of military justice” in part because “a man who

¹⁷ The defendant cites to two opinions issued by the Air Force Court of Criminal Appeals to support its proposition that courts have “declined to extend Al-Nashiri’s holding to court-martial proceedings in which [the Department of Justice] played no role.” Def.’s Mem. at 40 (citing Wilson, 2021 WL 2390367; United States v. Snyder, No. ACM 39470, 2020 WL 1896341 (A.F. Ct. Crim. App. Apr. 15, 2020)). However, neither of these cases implicated the head of the executive branch, and his widely publicized explicit interest in the case via the president’s remarks, in the way that this case does. See Wilson, 2021 WL 2390367, at *13; Snyder, 2020 WL 1896341, at *20–21. Rather, both cases involved challenges to a military judge’s application to positions which did not implicate any active litigants that were before the court in those cases, and neither case involved an individual with supervisory authority over a hiring official, who had expressed desires concerning the outcome of those cases. See Wilson, 2021 WL 2390367, at *13; Snyder, 2020 WL 1896341, at *21. Therefore, the facts of those cases did not create the same appearance “that [the judge]’s impartiality was in jeopardy[.]” Al-Nashiri, 921 F.3d at 235, which exists in the plaintiff’s case by virtue of former President Trump’s comments and status as the authority over an ultimate appointing official for immigration judge positions.

eventually became President of the United States and Commander[-]in[-]Chief of all the armed forces ma[de] conclusive and disparaging comments . . . about a soldier facing potential court-martial” and that “[t]he Court recognizes the problematic potential created by these facts”); Bergdahl II, 80 M.J. at 245 (Stucky, C.J., concurring in part and dissenting in part) (“This case is unique in modern American military jurisprudence. Let us hope that we shall not see its like again.”). Thus, former President Trump—and, arguably, the executive branch by extension—had explicitly stated an interest in a particular outcome in the plaintiff’s case, i.e., that the plaintiff would be convicted and receive the death penalty. See Pl.’s Facts ¶ 94; Def.’s Resp. to Pl.’s Facts ¶ 94. Furthermore, Trump’s statements formed the basis for the plaintiff’s second and third motions to dismiss based upon unlawful command influence. See Pl.’s Facts ¶¶ 100, 104; Def.’s Resp. to Pl.’s Facts ¶¶ 100, 104. Therefore, even though the Department of Justice was not directly involved in the plaintiff’s case as a party, Trump’s statements were integral to the potential success of the plaintiff’s defense, see Pl.’s Facts ¶¶ 100, 104 (indicating that former President Trump’s remarks formed the basis for two of the plaintiff’s motions to dismiss); Def.’s Resp. to Pl.’s Facts ¶¶ 100, 104, and specifically referenced the former president’s desire that the plaintiff be convicted and how he should be punished, see, e.g., Pl.’s Facts ¶¶ 90, 94, 103; Def.’s Resp. to Pl.’s Facts ¶¶ 90, 94, 103. Thus, the Court concludes that, based upon the military judge’s job application to an executive branch position—a situation in which he might reasonably be expected to appeal to the president’s expressed interest in the plaintiff’s conviction and punishment—“it would appear to a reasonable person[,]” Liljeberg, 486 U.S. at 860, “knowing all the circumstances,” id. at 861 (internal quotation marks omitted), “that [the judge]’s impartiality was in jeopardy[,]” Al-Nashiri, 921 F.3d at 235.

Having concluded that this case presents a unique situation where the military judge might be inclined to appeal to the president's expressed interest in the plaintiff's conviction and punishment when applying for the immigration judge position, or at least that being the perception a reasonable member of the public would have, the Court concludes that the other circumstances of this case further "undermine [the judge's] apparent neutrality[,]" *id.* at 237. Namely, the military judge in this case submitted a writing sample along with his application, consisting of an order in which he denied the plaintiff's unlawful-command-influence motion which was based upon former President Trump's statements, and ruled against the plaintiff—both actions that a reasonable person might view as serving the president's interests in the case and thus, "creating the appearance of impropriety[,]" *Liljeberg*, 486 U.S. at 858. *See Al-Nashiri*, 921 F.3d at 237 (concluding that, by "cho[os]ing to emphasize his role as the presiding judge over Al-Nashiri's commission" and "suppl[y]ing an order from Al-Nashiri's case as his writing sample[,]" the judge "affirmatively called the [Department of] Justice[']s [] attention to his handling of Al-Nashiri's case, making his performance as presiding judge a key point in his argument for employment"). Finally, the military judge's decision not to disclose his application for the immigration judge position, coupled with his misleading affirmative statements regarding his impending retirement, *see supra* note 14, also could lead "a reasonable observer [] [to] wonder whether the judge had done something worth concealing[,]" *Al-Nashiri*, 921 F.3d at 237.

The Court therefore concludes, based upon the totality of the circumstances, that "a reasonable person, knowing the relevant facts, would expect that [the military judge in this case] knew of circumstances creating an appearance of partiality[,]" *Liljeberg*, 486 U.S. at 850, and because, "in [this] proceeding[,] . . . [] th[e] military judge's impartiality might reasonably be questioned[,]" R.C.M. 902(a), he should have disclosed his job application as a potential ground

for his disqualification. In reaching this conclusion, the Court does not mean to opine that there was actual bias in this case or that the military judge's "orders were [not] the product of his considered and unbiased judgment, unmotivated by any improper considerations." Al-Nashiri, 921 F.3d at 237. Rather, the facts of this case present an appearance of partiality and, while "[a]pppearance may be all there is, [] that is enough[.]" Microsoft Corp., 253 F.3d at 115.

Accordingly, the Court concludes that it must deny the defendant's motion and grant the plaintiff's motion as to Count II of the plaintiff's Complaint. Furthermore, the Court will vacate all orders and rulings issued by the military judge who presided over the plaintiff's court-martial as of October 16, 2017, and thereafter—which was the date when that military judge submitted his employment application for an immigration judge position, see Pl.'s Facts ¶ 119; Def.'s Resp. to Pl.'s Facts ¶ 119—and "further vacate all decisions issued by [the appellate military courts] reviewing such orders [and rulings]." Al-Nashiri, 921 F.3d at 241 (vacating all orders issued by the military judge after the submission of his job application which the D.C. Circuit concluded should have been disclosed). Consequently, the judgment of the military judge regarding the plaintiff's court-martial is rendered void. See Schlesinger, 420 U.S. at 746–47 ("Collateral attack seeks, as a necessary incident to relief otherwise within the [C]ourt's power to grant, a declaration that the judgment is void.").

IV. CONCLUSION

Accordingly, for the foregoing reasons, the Court concludes that it must grant in part and deny in part the defendant's motion to dismiss, and grant in part and deny in part the plaintiff's motion for summary judgment.

SO ORDERED this 25th day of July, 2023.¹⁸

REGGIE B. WALTON
United States District Judge

¹⁸ The Court will contemporaneously issue an Order consistent with this Memorandum Opinion.